TOWN OF ORANGE



COUNCIL MEETING PACKAGE

MONDAY, NOVEMBER 18, 2024

7:00 P.M.





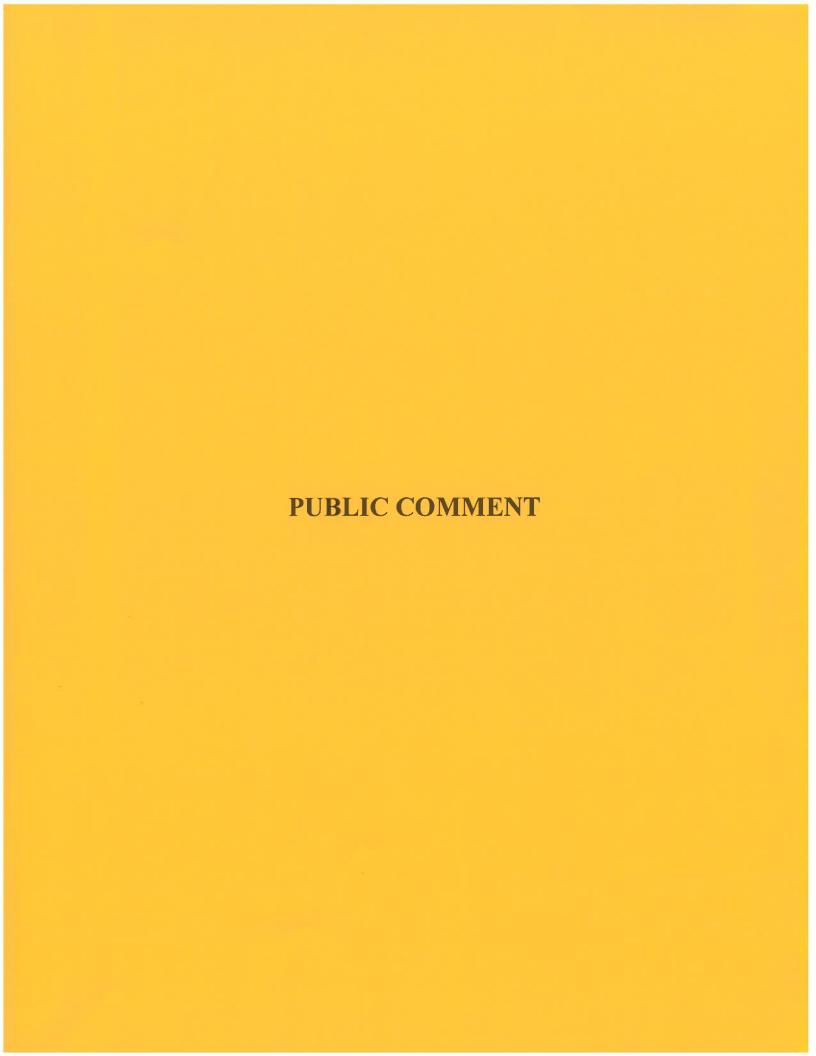
Meeting Agenda Monday, November 18, 2024 Town of Orange Community Meeting Room

7:00 p.m.

- 1. Call to order by the Mayor.
- 2. Pledge of Allegiance.
- 3. Roll Call Town Council:

Mayor Martha B. Roby Vice-Mayor Frederick W. Sherman, Jr. Councilmember Jason R. Cashell Councilmember Jeremiah V. Pent Councilmember Donna Waugh-Robinson

- 4. Adoption of Agenda
- 5. Public Comment Town Council receives public input from residents and taxpayers of the Town. Citizens are encouraged to sign up prior to the meeting beginning and turn in a/their slip to the Town Clerk. Please note that Public Comment is limited to 3 minutes per individual.
 - [A] Public Comment on Railroad Quiet Zone.
- 6. Consideration of Town Council Meeting Minutes of October 21, 2024.
- 7. Reports
 - [A] Finance Report (Director of Finance)
- 8. Unfinished Business:
 - [A] Continued discussion of Post Office Parking.
 - [B] Continued discussion of North Madison Road Crosswalk Study.
- 9. New Business:
 - [A] Consideration to cancel the January 6th Town Council Work Session meeting, and move the regular Monday, January 20th meeting to Tuesday, January 21st because the 20th falls on a Town Holiday Martin Luther King Jr. Day.
- 10. Adjournment.





Town Council Package

UNFINISHED BUSINESS November 18, 2024

AGENDA ITEM: 5A

Public Comment on Railroad Quiet Zone.

SUMMARY:

• Please see attached memorandums from the Town Manager and Director of Finance..



119 Belleview Avenue, Orange, Virginia 22960 - 1401 Phone: (540) 672-5505 Fax: (540) 672-4435 Email –townmanager@townoforangeva.gov

MEMORANDUM

TO: Mayor and Council Members

FROM: Greg Woods, Town Manager

DATE: November 12, 2024

SUBJECT: Quiet Zone – Federal Railroad Administration Response

We have contacted the Federal Railroad Administration (FRA) regarding the Railroad Crossing Elimination (RCE) Grant's applicability for safety improvements that would allow for application for a Quiet Zone within the Town limits for wither all day or nighttime. First, we must recognize that no grant exists to convert to a "Quiet Zone" as that is a regulatory issue. Completing safety improvements are not a guarantee that a quiet zone would be achieved. A Quiet Zone is for a minimum of ½ mile and depending upon railroad, we may have two running from the CSX/BB line and the NS line.

<u>Costs:</u> The criteria and cost for the quiet zone will be determined by Norfolk Southern and VDOT according to the Regional VP – State Relations for NC and VA. This may also require CSX/BB cooperation.

<u>Grants:</u> The RCE is for a minimum of \$1,250,000 of which the Town will be responsible for \$250,000. This grant is competitive and given out based upon need determined by the last 5 years accidents at the crossings. We have none. We are also looking into (as requested) the RAISE grant which may have some applicability.

<u>Benefits:</u> There is a perceived belief that the quiet zone would increase tourism and therefore justify the cost to the taxpayers.

Please see the attached memorandum from the Director of Finance detailing the notes from her discussion with the FRA. At question is whether the match or "cost" to do so is justified as the best use of the taxpayers' dollars. We have several projects that require funding and limited funds above the threshold to keep the Town sound. We have a few projects that are mandated, and others that have been planned and some authorized. The use of funding for the quiet zone could impact those projects. We are currently prioritizing spending of the ARPA funds as the top priority to avoid returning any funding.

Greg Woods

From:

Dianna Gomez

Sent:

Friday, October 18, 2024 3:08 PM

To:

Greg Woods

Subject:

Railroad Crossing Elimination Grant Program - Additional information from Stefani

- 1. The total spend level is actually \$1,250,000 (80% of \$1,250,000 is \$1,000,000) so we have to contribute \$250,000 minimum for each year rather than \$200,000.
- 2. Quiet Zones are a Regulatory issue and not funded by any grant program. We can only apply for the safety component of Quiet Zones.
- 3. If there are no accidents in the last five years, it could be a problem since the grant is very competitive.
- 4. We can apply for sequential cycles in separate years, but there is no preferential treatment. Applications for each year are awarded independent of prior years.
- 5. The date for the start of the next grant has not been determined yet.
- 6. The Planning cycle (Track 1) can be below \$1,250,000.
- 7. Project Development (Track 2) and Final Design/Construction (Track 3) cannot be below \$1,250,000 and if the Planning cycle is combined with either of these stages, the total cannot be below \$1,250,000.
- 8. Unfortunately, this grant is not geared towards small communities.

Dianna Gomez
Director of Finance
Town of Orange
119 Belleview Avenue
Orange, Virginia 22960
(540) 672-1020





Town Council Meeting Minutes October 21, 2024 Page One

The Orange Town Council held a regular meeting at 7 p.m. in the Town's Community Meeting Room. Town Councilmembers present were: Vice-Mayor Frederick W. "Rick" Sherman, Jr., Councilmembers Jason Cashell, Jeremiah Pent and Donna Waugh-Robinson. Staff members present were: Town Manager Gregory S. Woods, Town Clerk Wendy J. Chewning, MMC, Town Attorney Catherine Lea, Director of Finance Dianna Gomez, and Deputy Chief Rebecca Nelson. Mayor Martha B. Roby was absent.

CALL TO ORDER

Vice-Mayor Sherman led everyone in the Pledge of Allegiance. The Town Clerk called roll and noted a quorum was present.

ADOPTION OF AGENDA

Vice-Mayor Sherman stated that Mayor Roby was ill, and he would be presiding over the meeting this evening.

A motion was made by Councilmember Waugh-Robinson, seconded by Councilmember Pent, to adopt the agenda, as presented. On vote: Mayor Roby – absent, Vice-Mayor Sherman – aye, Councilmember Cashell – aye, Councilmember Pent – aye, and Councilmember Waugh-Robinson – aye. The motion carried.

PUBLIC COMMENT

There was no public comment.

TOWN COUNCIL CONSIDERED TOWN COUNCIL MEETING MINUTES OF SEPTEMBER 16^{TH} AND OCTOBER 7^{th} , 2024

A motion was made by Councilmember Waugh-Robinson, seconded by Councilmember Pent, to adopt the minutes of September 16th and October 7th, 2024, as presented. On vote, Mayor Roby – absent, Vice-Mayor Sherman – aye, Councilmember Cashell – aye, Councilmember Pent – aye, and Councilmember Waugh-Robinson – aye. The motion carried.

REPORTS

DIRECTOR OF FINANCE - FINANCE REPORT

The Director of Finance reported on the third month for FY25.

The Director of Finance reported that the General Fund Tax revenues were \$787K YTD and included one significant YTD favorable variance to budget and that was \$63K for Meals Tax.

The Director of Finance reported that in addition to the favorable tax revenue variances, interest income was \$34K favorable to the budget due to timing of ARPA Fund deposits.

Town Council Meeting Minutes October 21, 2024 Page Two

The Director of Finance reported that Water Sales Revenue YTD was \$482K and was \$73K favorable to the budget.

The Director of Finance reported that Sewer Sales Revenue YTD was \$617K and the revenue was \$41K in favor with the budget.

The Director of Finance reported that payments for the month were \$746K. The Director of Finance reported further that a \$145K payment was made to Sheehy Ford for 3 police vehicles, \$18K was paid to Johnston Construction for Standpipe Construction that will be reimbursed by VDH this month, \$23K was paid to EZ Performance Center for 2 mowers, \$19K paid Ferrebee-Johnson for a chain hoist, \$26K paid Paint n Paper for the Community Room flooring, and \$51K went to WW Associates for Engineering services related to the millimeter screen project. The Director of Finance reported that other payments were normal course of business expenses.

The Director of Finance reported that expenditures from the \$7.6M ARPA funding (including VDH) were \$3.4M ITD, of which \$140K went toward engineering services and equipment for the Liquid Feed project at the Water Plant, \$231K went toward the new SCADA system for the Sewer Plant, \$113K was used for sewer system upgrades, \$123K paid for a dump truck, \$434K had gone to Standpipe Engineering services, a new generator and land, \$107K had been used for the Macon Road Mixer, \$90K covered Water Line Engineering Services, \$446K had been spent on the Sewer Line Engineering services, \$87K covered an intake pump and pump repairs, and \$68K covered engineering services for the millimeter screen project. The Director of Finance reported that we had submitted \$1.562M to VDH for Standpipe Construction and had been reimbursed \$1.426M. The Director of Finance reported further that we had submitted \$136K to VDH for reimbursement and the Water Meter Replacement project was expected to be approximately \$1.256M.

The Director of Finance gave a brief summary from the Virginia Investment Pool Monthly Report: The Director of Finance stated it was anticipated that further rate cuts will occur by year end. The VIP Stable Value fund yield was 5.29% for September; this fund tends to closely track the Fed Funds rate. The Town of Orange had \$971K invested in the fund. The VIP High Quality Bond fund yield was 4.19% for September; this fund benefited from a \$2,894 positive price return with the decline in interest rates. The Town of Orange had \$706K invested in the fund.

VML CONFERENCE

Vice-Mayor Sherman stated that the VML Conference was a good one and they met several people that could help benefit the Town.

Town Council Meeting Minutes October 21, 2024 Page Three

UNFINISHED BUSINESS

TOWN COUNCIL CONSIDERED A VDOT RESOLUTION RES2025-03 CONFIRMING THE LOCALITY'S COMMITMENT TO FUNDING THE LOCALITY'S SHARE OF PROJECTS AND PROVIDE SIGNATORY AUTHORIZATION

The Town Manager stated that during the September 16, 2024, Town Council meeting that the Resolution presented was for a specific road project as well as future road projects. Staff wanted to clear up this with Town Council to make sure that this was understood. The Town Manager stated that if Council wishes the Resolution will stand, as adopted.

Town Council made no changes to the Resolution RES2025-03 adopted on September 16, 2024.

NEW BUSINESS

TOWN COUNCIL DISCUSSED MUSIC IN THE PARK 2025

The Town Manager reported that OEI Events reported attracting on an average 200 to 300 guests per concert for this year's Music In the Park which was a pretty big increase from this year FY2024/25. The Town Manager stated that staff was requesting that Town Council approve the Music in the Park series for 2025/26 and authorize the Town Manager to enter into a contract with OEI Events for the planning of these events. After discussion, it was the consensus of Town Council to proceed with the Music in the Park for 2025-2026 with OEI Events.

TOWN COUNCIL DISCUSSED ORANGE USPS REQUEST FOR DESIGNATED PARKING

The Orange United States Postal Service has made a request for designated parking spaces to be used by the post office only. The Town Manager reported that the space requested was used frequently by people to stop and deposit their mail in the box on the corner, used at night for parking by the Orange School of Performing Arts, and as overflow parking for homes and businesses when needed. The Town Manager reported that he had requested a follow-up meeting about hours required and/or other alternatives and to date had received nothing back from the Postmaster.

The Town Manager stated that parking was at the discretion of Town Council, and he was looking for direction. After discussion, it was the consensus of Town Council to have the Town Manager talk to the Postmaster directly to come up with a solution.

Wendy J. Chewning, MMC Town Clerk Frederick W. Sherman, Vice-Mayor







119 Belleview Avenue, Orange Virginia 22960 - 1401 Phone: (540) 672-1020 Fax: (540) 672-2821 Email - directoroffinance@townoforangeva.gov

MEMORANDUM

TO: Mayor and Council Members

FROM: Dianna Gomez, Director of Finance

DATE: November 6, 2024

SUBJECT: Summary Financial Report – October 2024

The following is a summary report of the financial condition of the Town as of October 31, 2024, the fourth period of FY 2025 budget as approved and amended (amendments made in August 2024). The report covers 33% of the current fiscal year. Please review the attached schedules for specific category results.

General Fund

General Fund revenues year to date were \$2,036,007 or 26.49% of the FY 2024 annual budget. Referring to our annual projections spreadsheet (attached), the revenue position for the Net General Fund (excluding reserve usage) is \$207,911 higher than the budget.

Tax revenue for the month was \$375,234 of which 43% was derived from Meals Tax, 15% was derived from Real Estate Tax and 12% came from Personal Property Tax. Tax bills were mailed out early this year and we have received \$57K in Real Estate Tax and \$47K in Personal Property Tax this month, well before the deadline.

Year to date Tax revenue was \$103,452 higher than budget. This was driven by Meals Tax and early collection of Real Estate/Personal Property Taxes.

Year to date Interest Income was \$40,977 favorable to budget due to timing of ARPA spending.

Year to date General Fund expenditures were \$2,478,168 or 32.24% of the amount budgeted for FY 2024. Expenditures are in line for this period considering the timing of the debt payments (\$246,243).

Water Fund

Water Fund revenues year to date were \$619,191 or 11.39% of the annual budget. Year to date revenue (excluding reserve usage) was \$85,587 higher than the budget driven by Water Sales and Interest Income.

"A Main Street Community" &: "A Designated Enterprise Zone"

Page 2

Year to date Water Fund expenditures of \$801,979 were 14.76% of the annual budget. Received VDH reimbursement of \$1,425,128 inception to date. Costs are in line with the budget for the period considering the timing of the debt payments (\$99,903) and \$136,424 payment to Johnston Construction that will be reimbursed by VDH in November.

Waste Water Fund

Sewer Fund Revenues year to date were \$769,885 or 25.72% of the annual budget. Year to date revenue (excluding reserve usage) was \$47,255 higher than budget driven by Sewer Sales, Sludge and an increase in the Nutrient Credit Exchange payment.

Year to date Sewer Fund expenditures of \$824,940 were 27.56% of the annual budget. Costs are in line for this period considering the timing of the debt payments (\$136,687) and payment for the dump truck (\$123,214).

Cash Balances

The combined cash balance for the Town's Funds as of October 31, 2024 was \$8,082,686 with \$4,221,513 reserved for projects or dedicated to specific uses. The cash balance includes \$1,676,184 on deposit with the Virginia Investment Pool Trust Fund. Significant payments occurred in July for the US Bank loan.

Debt Balances

A summary of the Town's Debt as of October 31, 2024 is included with this report. The summary includes the significant debt payments and payoffs.

Town of Orange Revenue Accounts Month of October 2024

					Actual Revenues Projected				
	FY-2025	Previous	Current	ues FY-2025	Projected	EV 000E	FY-2024		
Description	Budget	Months	Month	Year-To-Date	Remaining Months	FY-2025 Revenues	Variance to Budget		
General Fund						1	to Dauget		
Taxes									
Real Estate	640,000	18,334	57,217	75,551	575,412	650,963	10.000		
Personal Property	215,000	10,897	46,469	57,367	161,106		10,963 3,473		
Public Service Corp.	28,000	-	243	243	27,757		0,473		
Delinquent Cigarette		-	2	-	_	-	-		
Bank Franchise	66,000	12,600	5,520	18,120	44,000	62,120	(3,880)		
Utility Consumer	150,000	-	*	-	150,000	150,000	(-,)		
Electric Consumption	231,600 15,000	55,971	19,000	74,972	154,400	229,372	(2,228)		
Local Sales	370,000	3,729	1,160	4,889	10,000		(111)		
Motor Vehicle Registration Fees	95,000	125,749 10,163	34,257 21,419	160,007	215,835		5,842		
Business & Prof. License	200	10,103	21,419	31,582	63,500		82		
Meals	1,650,000	475,460	159,499	634.060	200		-		
Transient/Occupancy	160,000	45,856	20,781	634,960 66,638	1,100,000	1,734,960	84,960		
Communications	120,000	28,047	9,667	37,714	100,000 80,000	166,638	6,638		
Sub-Total Taxes	3,740,800	786,808	375,234	1,162,042	2,682,210	117,714 3,844,252	(2,286) 103,452		
Licenses & Permits					,		100,402		
Licenses & Permits	100	475							
Sub-Total Licenses	100	175 175		175		175	75		
				175		175	75		
Fines & Forfeitures									
Court Fines	90,000	28,523	9,209	37,732	60,000	97,732	7 722		
Sub-Total Fines	90,000	28,523	9,209	37,732	60,000	97,732	7,732 7,732		
Intergovernmental - State							- 1,102		
Skills Games Fee	_								
Rolling Stock	6,600	8,117	-		-	-	-		
Motor Vehicle Rental	30,000	13,491	4,293	8,117		8,117	1,517		
Mobile Home (RV) Registration	-	10,491	4,293	17,784	20,000	37,784	7,784		
Law Enforcement Assistance	132,504	34,312		34,312	- 00 379	-	-		
PPTR Revenue	89,615	89,615	_	89,615	99,378	133,690	1,186		
State Highway Maint. Fund	1,261,800	327,330	_	327,330	946,350	89,615 1,273,680	- 11 000		
Misc. Grants - (DMV) Law Enf. OT	2,000	6,974	51	7,024	-	7,024	11,880		
Litter Control Grant	3,745	-	-		3,745	3,745	5,024		
Fire Programs Grant Sub-Total Intergovernmental	19,108	25,010		25,010	=,	25,010	5,902		
Sub-rotal intergovernmental	1,545,372	504,849	4,344	509,192	1,069,473	1,578,665	33,293		
Investments/Sales of Assets									
Interest Income	150,000	71,242	19,735	00.077	400.000				
TowerCom Capital Lease	-		19,733	90,977	100,000	190,977	40,977		
Sale of Surplus Property	-	-	_		•	5.5	-		
Sales of Recycled Materials			80	80		80	-		
Sub-Total Investments/Sales of Asset	150,000	71,242	19,815	91,057	100,000	191.057	41,057		
User Fees					,	101,007			
Planning & Development Fees	2,500								
Transit Collections	2,500 22,776	2,377	361	2,738	750	3,488	988		
Porterfield Park Shelter	3,000	5,421 200	5,694	11,115	11,388	22,503	(273)		
Depot Community Room	300	340	50 365	250	2,000	2,250	(750)		
Public Works Community Room	2,800	400	315	705 715	200	905	605		
Trash Collection - Commercial	50,000	7,722	2,607	10,329	1,868	2,583	(217)		
Trash Collection - Residential	106,000	32,300	10,873	43,173	33,332 70,668	43,661 113,841	(6,339)		
Taylor Park	100	150	*	150	- 0,000	150	7,841		
Sub-Total User Fees	187,476	48,910	20,265	69,175	120,206	189,381	1,905		
Miscellaneous Revenue							1,000		
Misc. General Fund Revenue	10,000	5.000							
DMV Stop Fees	1,200	5,998	4,487	10,485	6,664	17,149	7,149		
Administrative Fee	2,000	358 505	150	508	800	1,308	108		
VRTA Reimbursements - TOOT	-	13,508	265	770	1,332	2,102	102		
Expenditure Refunds	20,000	13,419	1,111	13,508	-	13,508	13,508		
Internal Charges	443,412	110,853	36,951	14,530 147,805	5,000	19,530	(470)		
ARPA - NEU FUNDS		-	00,001	147,805	295,608	443,413	-		
Capital Fund (Real Estate Applied)	(122,292)	-	-	-	(122,292)	(122,292)	-		
Add'l Transfers to Capital Fund	(2,044,992)	#.		2	(2,044,992)	(2,044,992)	-		
Reserve Fund Sub-Total Miscellaneous	1,849,555				1,849,555	1,849,555	-		
OZD-TOTAL IMISCENANEOUS	158,883	144,642	42,964	187,606	(8,325)	179,281	20,398		
Total General Fund	5,872,631	4 505 440	474 65 :						
	0,012,031	1,585,148	471,831	2,056,979	4,023,564	6,080,543	207,911		

Town of Orange Revenue Accounts Month of October 2024

			Δ.	ctual Revenu	100	Projected		FY-2024
		FY-2025	Previous	Current	FY-2025	Remaining	FY-2025	Variance
	Description	Budget	Months	Month	Year-To-Date	Months	Revenues	to Budget
	1.84							
	overe at							
Ca	epital Fund							
	Byrd Street Project VDOT - Paving Reimbursement	-	-	-	-	040.000	240.000	-
	ISTEA Mainstreet Project	616,000	-	-	-	616,000	616,000	-
	ISTEA Railroad Avenue	-	-	-	-		-	-
	General Fund Capital Proceeds	400.000	-	-	-	400.000	400,000	-
	Add'l Transfers from General Fund	122,292	-	-	-	122,292	122,292	-
	Loan Proceeds	1,074,708	-	-	-	1,074,708	1,074,708	*
	Capital Reserve Fund	-	-	-	-	34	*	*
	Total Capital Fund	1,813,000				1,813,000	1,813,000	
	roun ouplant and	1,010,000				1,013,000	1,013,000	
	Net General Fund	7,685,631	1,585,148	471,831	2,056,979	5,836,564	7,893,543	207,911
	r Fund							
Inv	vestments/Sales of Assets							
	Interest Income	36,000	32,614	9,197	41,811	24,000	65,811	29,811
	Sale of Surplus Property							
	Sub-Total Investments/Asset Sales	36,000	32,614	9,197	41,811	24,000	65,811	29,811
Litti	ility Revenues							
0.	Water Sales	1,411,000	401,288	125,490	526,779	940,668	1,467,447	56,447
	Water Availability	75,000	42,244	120,490	42,244	33,000	75,244	244
	Water Reconnection Fees	20,000	2,800	1,750	4,550	13,332	17,882	(2,118)
	Sub-Total Utility	1,506,000	446,332	127,240	573,572	987,000	1,560,572	54,572
	•	- 1,000,000	,	,	0.0,0.2	30.,000	.,,,,,,,,,	
Mi	scellaneous Revenue							
	Miscellaneous Revenues	41,400	3,199	805	4,004	38,600	42,604	1,204
	Expenditure Refunds	2,545,521	-	-	-	2,545,521	2,545,521	-
	Water Fund Grant	1,288,120		-		1,288,120	1,288,120	-
	Reserve Fund	17,906		-		17,906	17,906	-
	Sub-Total Miscellaneous	3,892,947	3,199	805	4,004	3,890,147	3,894,151	1,204
	T. 1184							
	Total Water Fund	5,434,947	482,145	137,242	619,387	4,901,147	5,520,534	85,587
Carre	r Fund							
	r Fund restments/Sales of Assets							
1111	Interest Income							
	Sub-Total Interest			-			_	
	Oub-Total Interest							
Uti	ility Revenues							
	Sewer Sales	1,630,000	418,900	135,493	554,393	1,086,668	1,641,061	11,061
	Sewer Availability	308,250	135,630	*	135,630	172,620	308,250	-
	Sewer Sales - Sludge	60,000	27,434	10,686	38,121	40,000	78,121	18,121
	Sub-Total Utility	1,998,250	581,964	146,179	728,143	1,299,288	2,027,431	29,181
	_							
Mi	scellaneous Revenue							
	Miscellaneous Revenues	2,000	2	-	2	2,000	2,002	2
	Nutrient Credit Exchange	5,000	15,728	-	15,728	-	15,728	10,728
	Leachate Sales	130,000	40.000	-	00.044	130,000	130,000	7.040
	Septic Hauling	56,000	19,363	6,648	26,011	37,332	63,343	7,343
	Expenditure Refunds Transfers	- 847,992	=	-	-	947.000	947.002	-
	Reserve Fund		-	-		847,992 (45,943)	847,992 (45,943)	-
	Sub-Total Miscellaneous	(45,943) 995,049	35,093	6,648	41,741	971,381	1,013,122	18,073
	Our Total Middendieous	330,043	35,033	0,040	+1,/+1	ər 1,30 l	1,013,122	10,073
	Total Sewer Fund	2,993,299	617,058	152,827	769,885	2,270,669	3,040,554	47,255
								·
	Total Passansa	46 449 977	2 604 254	704 000	2 440 054	42 000 200	46 454 004	240.750
	Total Revenues	16,113,877	2,684,351	761,900	3,446,251	13,008,380	16,454,631	340,753

TOWN OF ORANGE

Fund Balances

The following numbers represent our best estimates of unencumbered fund balances (cash) as of October 31, 2024:

	Cash Balance	Encumbered	Unencumbered Balance
General Fund	\$ 9,220,785	\$ -	\$ 9,220,785
Capital Improvement Fund	(3,833,645)	579,755	(4,413,400)
Water Fund	4,165,260	2,635,304	1,529,956
Sewer Fund	(1,665,803)	810,364	(2,476,167)
Water Deposit Fund	100,036	100,036	-
Taylor Park Fund	73,965	73,965	-
Grant Fund	22,089	22,089	-
Totals	\$ 8,082,686	\$ 4,221,513	\$ 3,861,173

Town Debt Service As of October 31, 2024

	Origin			incipal @		FY - 2	025	Principal &	Inte	rest		Principal
General Fund	Debt	<u> </u>	- 06	3/30/2024		Budgeted		Paid		Remaining		Remaining
Route 20 Expansion	\$ 1,372	2,000	\$	92,400	\$	93,347	\$	93,347	\$	-	\$	-
Public Works Center	\$ 931	,000	\$	62,700	\$	63,343	\$	63,343	\$	-	\$	-
Debt Service Activity	\$ 2,303	000	\$	455 400	_							
-	<u> </u>	,000	Ф	155,100	\$	156,690	\$	156,690	\$		\$	
<u>Water Fund</u> Macon Road Tank	\$ 392,	,000 :	\$	26,400	\$	26,671	\$	26,671	\$	_	\$	
Raw Water Storage Basin	\$ 2,196,	,000	\$	1,023,200	\$	132,467	\$	73,233	\$	59,234	\$	965,000
Debt Service Activity	\$ 2,588,	000	\$	1,049,600	\$	159,137	\$	99,903	\$	59,234	\$	965,000
Sewer Fund										00,204	Ψ	305,000
Wastewater Treatment Plant Upgrade	\$ 2,009,	000 \$	\$	135,300	\$	136,687	\$	136,687	\$	-	\$	
New WWTP - Total /Cumulative Debt	\$ 15,882,0		5 7	,478,503	\$	650,304	\$		\$	650,304	\$	7,478,503
Debt Service Activity	\$ 17,891,0	032 \$	7	,613,803	\$	786,991	\$	136,687	\$	650,304	\$	7,478,503
Total Debt Service	\$ 22,782,0	32 \$	8	,818,503	\$	1,102,818	\$	393,280	\$	709,538	_\$	8,443,503

Town of Orange ARPA Funds As of October 31, 2024

VDH Funds	Standpipe Phase 1 Standpipe Phase 2	Construction Reservoir Etc.	Allocated 1,864,914.00 869,286.00 2,734,200.00	Spent 1,592,754.13 - 1,592,754.13	Balance 272,159.87 869,286.00 1,141,445.87	Committed 272,159.87 869,286.00 1,141,445.87	Remaining Funds - -
Town of Ora	nge Funds						
Water	Standpipe Phase 2 Standpipe Phase 1 Standpipe Phase 1 Standpipe Phase 1 Macon Road Mixer Water Line (NS Rail Millimeter Screen 125 HP Intake Pump 125 HP Intake Pump	·)	1,169,915.06 353,439.00 61,057.00 10,000.00 107,383.38 90,260.56 277,423.25 87,383.12	353,439.00 61,057.00 10,000.00 107,383.38 90,260.56 67,500.00 87,383.12	1,169,915.06 - - - - - - 209,923.25	1,169,915.06 - - - - - - -	- - - - - 209,923.25
	Liquid Feed System		140.287.18	- 140,287.18	-	-	_
	Water Meter Replace		1,255,465.69	-	1,255,465.69	1,255,465.69	-
Wastewater	Sludge Truck System Upgrades Scada System Sewer Lines - Green Sewer Lines - House Sewer Lines - Brizzo	worth	123,214.00 302,785.57 231,132.43 544,605.37 213,978.04 318,854.35 5,287,184.00	123,214.00 121,763.46 231,132.43 252,108.89 71,684.04 124,302.97	181,022.11 - 292,496.48 142,294.00 194,551.38 - 3,445,667.97	181,022.11 - 292,496.48 142,294.00 194,551.38 - 3,235,744.72	- - - - - - - - 209,923.25
		-	8,021,384.00	3,434,270.16	4,587,113.84	4,377,190.59	209,923.25

FINANCIAL STATEMENT ENDING OCTOBER, 2024

Town of Orange Financial Statement October, 2024 33.33% of Budget Year Fund Summaries

REVENUES

	FY-2024 E	BUDGET	COLLECTED	COLLECTED	PERCENT	REMAINING
FUND	ORIGINAL	CHANGES	MTD	YTD	COLLECTED	BALANCE
				10		
GENERAL	5,689,631.00	183,000.00	471,733.87	2,036,007.22	26.49%	3,836,623.78
GF-CAP IMPROVEMENTS	525,000.00	1,288,000.00	-	-	20.4970	1,813,000.00
WATER	1,601,306.00	3,833,641.00	137,193.34	619,190.58	11.39%	4,815,756.42
SEWER	2,145,307.00	847,992.00	152,826.97	769,884.63	25.72%	2,223,414.37
GRANTS/SPECIAL REVENUE	-	-	61.23	20,824.08	0.00%	(20,824.08)
WATER DEPOSIT	-	-	48.82	198.19	0.00%	(198.19)
TAYLOR PARK	-	-	35.63	145.80	0.00%	(145.80)
						, ,
TOTAL	\$ 9,961,244.00	\$ 6,152,633.00	\$ 761,899.86	\$ 3,446,250.50	N/A	\$ 12,667,626.50

Note: A () in Remaining Balance means that we have collected more than anticipated.

EXPENDITURES

	FY-2024 B	FY-2024 BUDGET		EXPENSED	PERCENT	REMAINING
FUND	ORIGINAL	CHANGES	MTD	YTD	EXPENSED	BALANCE
GENERAL	5,689,631.00	183,000.00	534,389.11	2,189,273.48	32.24%	3,683,357.52
GF-CAP IMPROVEMENTS	525,000.00	1,288,000.00	68,557.49	288,894.31	32.24 /0	1,524,105.69
WATER	1,601,306.00	3,833,641.00	137,922.63	801,978.50	14.76%	4,632,968.50
SEWER	2,145,307.00	847,992.00	145,158.93	824,939.94	27.56%	2,168,359.06
GRANTS/SPECIAL REVENUE	-	-	3,268.24	9,966.05	0.00%	(9,966.05)
WATER DEPOSIT	-	-	_	_	0.00%	-
TAYLOR PARK	-	-	-	-	0.00%	-
TOTAL	\$ 9,961,244.00	\$ 6,152,633.00	\$ 889,296.40	\$ 4,115,052.28	N/A S	11,998,824.72

Town of Orange Financial Statement October, 2024 33.33% of Budget Year General Fund

REVENUES

DECORIDE :	FY-2024 E	BUDGET	COLLECTED	COLLECTED	PERCENT	REMAINING
DESCRIPTION	ORIGINAL	CHANGES	MTD	YTD	COLLECTED	BALANCE
LOCAL TAXES LICENSES & PERMITS FINES STATE FUNDS INV / SALE OF ASSETS USER FEES MISCELLANEOUS ARPA - NEU FUNDS RESERVE FUND	3,740,800.00 100.00 90,000.00 1,545,372.00 - 187,476.00 626,612.00 - 24,271.00	- - - - - - - - 1,702,992.00	375,233.88 9,209.37 4,626.55 - 20,264.77 62,399.30	1,162,039.82 225.00 37,731.88 502,501.62 - 69,112.95 264,395.95	31.06% 225.00% 41.92% 32.52% 0.00% 36.86% 42.19% 0.00% 0.00%	2,578,760.18 (125.00) 52,268.12 1,042,870.38 0.00 118,363.05 362,216.05 0.00 1,727,263.00
TRANSF TO CAP. IMPROVEM.	(525,000.00)	(1,519,992.00)	-	-	0.00%	(2,044,992.00)
TOTAL	\$ 5,689,631.00	183,000.00	\$ 471,733.87	\$ 2,036,007.22	34.67% \$	3,836,623.78

Note: A () in Remaining Balance means that we have collected more than anticipated.

EXPENDITURES

	FY-2024 BUDGET		EXPENSED	EXPENSED	PERCENT	REMAINING
DEPARTMENT	ORIGINAL	CHANGES	MTD	YTD	EXPENSED	BALANCE
					LAW ENGED	DALANOL
LEGISLATIVE	142,334.00	3,000.00	5,742.84	97,062.65	66.79%	48,271.35
TOWN MANAGER	471,486.00	(63,000.00)	32,268.95	117,346.69	28.73%	291,139.31
TOWN ATTORNEY	38,500.00	-	_	6,905.00	17.94%	31,595.00
FINANCE DEPARTMENT	430,037.00	-	63,863.27	161,092.90	37.46%	268,944.10
ELECTIONS	2,500.00	_	-	-	0.00%	2,500.00
POLICE DEPARTMENT	1,894,764.00	-	173,512.40	651,386.59	34.38%	1,243,377.41
FIRE AND RESCUE	59,500.00	_	-	65,010.00	109.26%	
PUBLIC WORKS	1,613,810.00	180,000.00	153,244,72	528,944.55	29.49%	(5,510.00)
TRASH COLLECTION	203,676.00	-	16,927.37	74,588.70	36.62%	1,264,865.45
MUNICIPAL BUILDING	49,145.00	_	5,195.37	28,093.56		129,087.30
DEPOT	16,000.00	_	3,874.90	17,546.56	57.16%	21,051.44
TRANSPORTATION SYSTEM	126,936.00		31,734.25	•	109.67%	(1,546.56)
PARKS AND GROUNDS	29,700.00	_	4,801.20	63,468.50	50.00%	63,467.50
COMMUNITY DEVELOPMENT	200,016.00	_	10,991.99	8,175.39	27.53%	21,524.61
ECONOMIC DEVELOPMENT		63,000.00	•	45,508.55	22.75%	154,507.45
NON-DEPT - DEBT & OTHER	411,227.00	03,000.00	7,199.68	10,246.90	16.26%	52,753.10
NON-DEPT - DONATIONS	411,221.00	-	25,032.17	313,896.94	76.33%	97,330.06
NON-DEPT - CAPITAL		-	-	-	0.00%	0.00
	-	-	-	-	0.00%	0.00
TOTAL	\$ 5,689,631.00 \$	183,000.00	E24 200 44	£ 0.400.070.40		
	Ψ -,000,001.00 ψ	100,000.00	534,389.11	\$ 2,189,273.48	37.28% \$	3.683.357.52

Town of Orange Financial Statement October, 2024 33.33% of Budget Year General Fund - Capital Improvements

REVENUES

BESSENERAL	FY-2024 B	UDGET	COLLECTED	COLLECTED	PERCENT	REMAINING
DESCRIPTION	ORIGINAL	CHANGES	MTD	YTD	COLLECTED	BALANCE
TRANSFER FROM GENERAL STATE/FEDERAL FUNDS MISCELLANEOUS MADISON/MAIN STREET SIGNAL LIGH	525,000.00 - - -	672,000.00 616,000.00 - -	- - -	- - -	0.00% 0.00% 0.00% 0.00%	1,197,000.00 616,000.00 0.00 0.00
TOTAL	\$ 525,000.00	1,288,000.00	\$ -	\$ -	0.00%	\$ 1,813,000.00

Note: A () in Remaining Balance means that we have collected more than anticipated.

EXPENDITURES

	FY-2024	BUDGET	EXPENSED	EXPENSED	PERCENT	REMAINING
DEPARTMENT	ORIGINAL	CHANGES	MTD	TD	EXPENSED	BALANCE
ROAD PROJECTS MACHINERY & EQUIPMENT MADISON/MAIN STREET SIGNAL LIGH COMPUTERS	345,000.00 125,000.00 - 30,000.00	531,000.00 117,000.00 616,000.00	98.89 - - 68,256.60	25,766.05 647.50 - 235,545.08	2.94% 0.27% 0.00% 785.15%	850,233.95 241,352.50 616,000.00 (205,545.08)
FIBER OPTICS BACKBONE (ARPA) CELL TOWER	-	-	-	-	0.00%	0.00
COMMUNITY ROOM IMPROVEMENTS CAP. OUTLAYS - WATER/SEWER LIN	25,000.00	24,000.00	202.00	26,935.68	0.00% 54.97% 0.00%	0.00 22,064.32
TOTAL	\$ 525,000.00	\$ 1,288,000.00	\$ 68,557.49	\$ 288,894.31		\$ 1,524,105.69

Financial Statement October, 2024 33.33% of Budget Year Water Fund

REVENUES

DESCRIPTION	FY-2024 B ORIGINAL	UDGET CHANGES	SALES MTD	SALES YTD	PERCENT COLLECTED	REMAINING BALANCE
TRANSFER FROM GENERAL INV/ SALE OF ASSETS WATER SALES WATER AVAILABILITY WATER RECONNECTIONS EXPENDITURE REFUNDS MISCELLANEOUS ARPA - NEU FUNDS RESERVE FUND	- 1,411,000.00 75,000.00 20,000.00 - 77,400.00 - 17,906.00	- - - - - 1,288,120.00 2,545,521.00	125,490.20 1,750.00 - 9,953.14	526,778.50 42,243.75 4,550.00 - 45,618.33	0.00% 0.00% 37.33% 56.33% 22.75% 0.00% 58.94% 0.00% 0.00%	884,221.50 32,756.25 15,450.00 - 31,781.67 1,288,120.00 2,563,427.00
TOTAL	\$ 1,601,306.00	3,833,641.00 \$	137,193.34	\$ 619,190.58	11.39%	\$4,815,756.42

Note: A () in Remaining Balance means that we have collected more than anticipated.

DEPARTMENT	FY-2024 E ORIGINAL	BUDGET CHANGES	EXPENSED MTD	EXPENSED YTD	PERCENT EXPENSED	REMAINING BALANCE
WATER/SEWER LINE PROJ. WATER TREATMENT WATER DISTRIBUTION NON-DEPT - DEBT & OTHER	1,156,139.00 285,989.00 159,178.00	3,822,641.00 - 11,000.00 -	18,500.00 102,534.50 16,888.13	215,923.90 391,696.78 94,454.42 99,903.40	5.65% 33.88% 31.80% 62.76%	3,606,717.10 764,442.22 202,534.58 59,274.60
TOTAL	\$ 1,601,306.00	\$ 3,833,641.00	\$ 137,922.63	\$ 801,978.50	\$ 1.34	\$ 4,632,968.50

Town of Orange Financial Statement October, 2024 33.33% of Budget Year Sewer Fund

REVENUES

	FY-2024 BU	DGET	COLLECTED	COLLECTED	PERCENT	REMAINING
DESCRIPTION	ORIGINAL	CHANGES	MTD	YTD	COLLECTED	BALANCE
LICENSES & PERMITS TRANSFER FROM GENERAL	-	-	-	-	0.00%	-
SEWER SALES	1,630,000.00	-	135,492,88	- 554,392.77	0.00% 34.01%	1 075 607 22
SEWER AVAILABILITY FEES	308,250.00	-	-	135,630.00	44.00%	1,075,607.23 172,620.00
SEWER SALES - SLUDGE NUTRIENT CREDIT	60,000.00 5.000.00	-	10,686.19	38,120.59	63.53%	21,879.41
LEACHATE	130,000.00	-	-	15,728.38	314.57% 0.00%	(10,728.38) 130,000.00
SEPTIC HAULING MISCELLANEOUS	56,000.00 2,000.00	-	6,647.90	26,011.24	46.45%	29,988.76
RESERVE FUND	(45,943.00)	-	-	1.65	0.08% 0.00%	1,998.35 (45,943.00)
TRANSFER FROM GENERAL TOTAL	¢ 2445 207 00 ¢	847,992.00	-		0.0076	(40,943.00)
IOIAL	\$ 2,145,307.00 \$	847,992.00 \$	152,826.97	\$ 769,884.63	25.72% \$	1,375,422,37

Note: A () in Remaining Balance means that we have collected more than anticipated.

EXPENDITURES

DEPARTMENT	FY-2024 E	SUDGET	EXPENSED	EXPENSED	PERCENT	REMAINING
	ORIGINAL	CHANGES	MTD	YTD	EXPENSED	BALANCE
SEWER TREATMENT SEWER COLLECTION NON-DEPT - DEBT & OTHER CAPITAL OUTLAYS - ARPA TOTAL		847,992.00 847,992.00	131,071.30 16,278.10 - (2,190.47) \$ 145,158.93	420,299.75 81,716.04 136,686.82 186,237.33 \$ 824,939.94	37.05% 36.49% 17.37% 21.96% 27.56%	713,992.25 142,218.96 650,393.18 661,754.67 \$ 2,168,359.06

BILLS AND CLAIMS

For the month OCTOBER, 2024

TOWN OF ORANGE CHECK REGISTER

OCTOBER 1 - 31, 2024

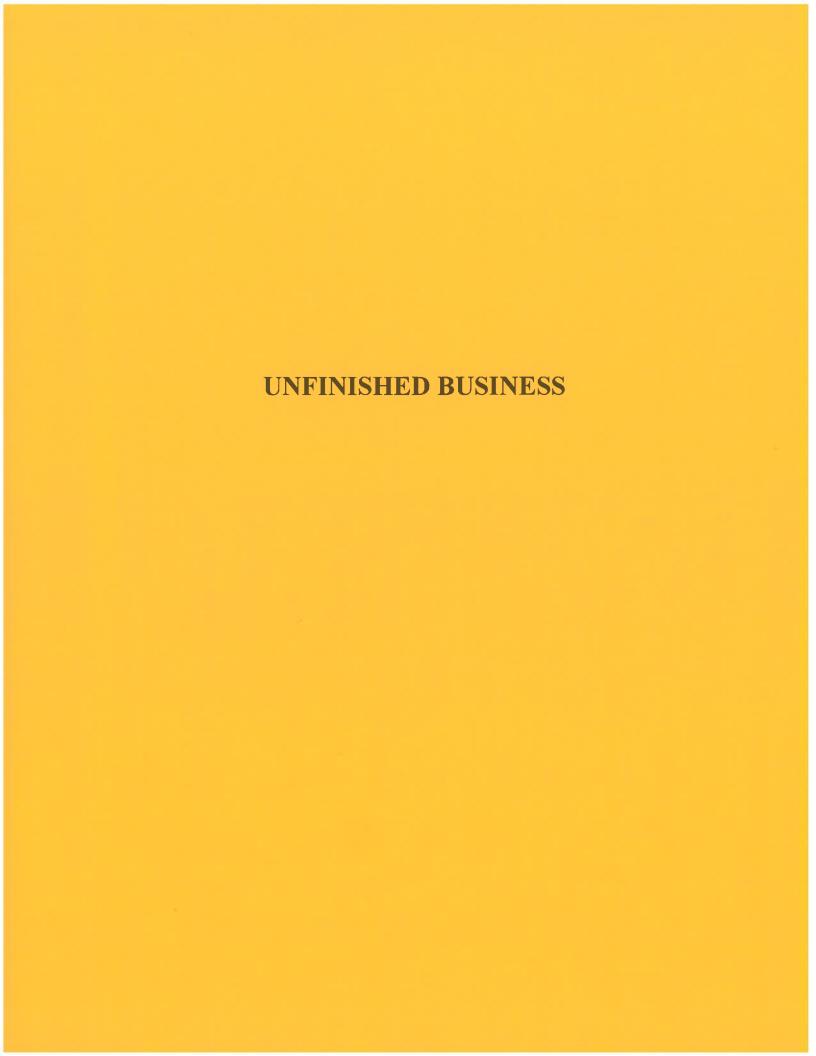
ĺ	Check#	Check Date	Vendor Name	200 1000	Net Amount
Ì					Net Amount
	100124	10/22/2024	ANTHEM BLUE CROSS & BLUE SHIELD	\$	69,658.00
	100224	10/22/2024	TREASURER OF VIRGINIA	*	56,637.57
	100324	10/22/2024	EMPOWER RETIREMENT		3,100.00
	100424	10/22/2024	MISSION SQUARE		917.90
	100524	10/22/2024	EMPOWER RETIREMENT		686.69
	100624	10/22/2024	MISSION SQUARE		917.90
	100724	10/22/2024	MISSION SQUARE		686.69
	36236	10/3/2024	AMAZON CAPITAL SERVICES		2,337.44
	36237	10/3/2024	AMERICAN GREEN		330.00
	36238	10/3/2024	AMSOIL INC		238.36
	36239	10/3/2024	A SEAT AT THE TABLE		360.00
	36240	10/3/2024	AXON ENTERPRISE, INC		28,831.32
	36241	10/3/2024	TRUIST		3,155.83
	36242	10/3/2024	BEGGARS BANQUET		26.00
	36243	10/3/2024	BMS DIRECT		2,972.88
	36244	10/3/2024	CAPITAL CITY SERVICES CO		6,771.60
	36245	10/3/2024	CCLS INCORPORATED		32.43
	36246	10/3/2024	CENTRAL VIRGINIA ELECTRIC COOP		323.56
	36247	10/3/2024	CHASE MARSHALL		59.96
	36248	10/3/2024	AT&T MOBILITY		1,594.90
	36249	10/3/2024	CINTAS CORPORATION #385		-
	36250	10/3/2024	CINTAS CORPORATION #385		2,575.37
	36251	10/3/2024	CIVICPLUS		3,481.67
	36252	10/3/2024	COECO FINANCIAL SERVICES		672.33
	36253	10/3/2024	COMCAST		600.96
	36254	10/3/2024	COMPANION LIFE INSURANCE		327.00
	36255	10/3/2024	CREATIVE DISPLAYS, INC		5,280.00
	36256	10/3/2024	DEBORAH MARLENE WAREHAM		50.00
	36257	10/3/2024	DMV		175.00
	36258	10/3/2024	DORSETT TECHNOLOGIES, INC		285.00
	36259	10/3/2024	ENNIS INC		245.23
	36260	10/3/2024	EZ PERFORMANCE CENTER		58.49
	36261	10/3/2024	FAYE'S OFFICE SUPPLY		2,871.85
	36262	10/3/2024	FEREBEE-JOHNSON CO., INC		5,911.04
	36263	10/3/2024	GALLS, LLC		26.98
	36264	10/3/2024	HIGHWAY MOTORS		125.95

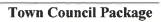
00000	10/0/0004	LAMES MADISON MEMORIAL FOLINDATION	0.500.00
36265 36266	10/3/2024	JAMES MADISON MEMORIAL FOUNDATION	2,500.00
	10/3/2024	KIMBALL MIDWEST	175.42
36267 36268	10/3/2024	LINDE GAS & EQUIPMENT INC KILINE MADISON	36.71
	10/3/2024		19.42
36269	10/3/2024	LEXISNEXIS MATTHEW BENDER	93.43
36270	10/3/2024	MINNESOTA LIFE INSURANCE CO	1,929.56
36271	10/3/2024	MOSCA DESIGN	27.56
36272	10/3/2024	OEI EVENTS	2,500.00
36273	10/3/2024	ORANGE CO AFRICAN AMERICAN	80.00
36274	10/3/2024	ORANGE MOTOR SPECIALTY	1,273.35
36275	10/3/2024	ORANGE ROTARY CLUB	1,700.00
36276	10/3/2024	PACE ANALYTICAL SERVICES, INC	867.10
36277	10/3/2024	BEALE, ADRIENNE S	1,034.08
36278	10/3/2024	PRIVIA MEDICAL GROUP LLC	115.00
36279	10/3/2024	ROXXON	593.19
36280	10/3/2024	SEDWICK	4,436.01
36281	10/3/2024	SELECT SPECIALTY PRODUCTS INC	371.50
36282	10/3/2024	W.A. SHERMAN COMPANY	1,041.48
36283	10/3/2024	STEROBEN ASSOCIATES	4,090.00
36284	10/3/2024	KIM STRAWSER	104.52
36285	10/3/2024	TOWN OF ORANGE	66.79
36286	10/3/2024	TRANSAMERICA EMPLOYEE BENEFITS	1,241.30
36287	10/3/2024	UNIVAR SOLUTIONS	7,215.00
36288	10/3/2024	VACORP	240.28
36289	10/3/2024	VUPS	78.89
36290	10/3/2024	CHEWNING, WENDY	90.00
36291	10/3/2024	GREGORY S. WOODS	43.07
36292	10/3/2024	WRIGHT'S IRON INC	425.00
36293	10/3/2024	ZEP MANUFACTURING COMPANY	560.28
36294	10/10/2024	ADT SECURITY SERVICES	293.73
36295	10/10/2024	BEACON HILL BOARDING	175.00
36296	10/10/2024	ROBERT C. BRAGG	57.99
36297	10/10/2024	CINTAS	328.31
36298	10/10/2024	CRYSTAL SPRINGS	11.99
36299	10/10/2024	DOMINION ENERGY VIRGINIA	17,016.30
36300	10/10/2024	EDMUNDS GOVTECH	30,096.20
36301	10/10/2024	FISHER AUTO PARTS	1,465.11
36302	10/10/2024	HACH COMPANY	1,431.88
36303	10/10/2024	LINDE GAS & EQUIPMENT INC	144.93
36304	10/10/2024	MATTHEW BENDER & CO., INC	427.36
36305	10/10/2024	ORANGE CO AFRICAN AMERICAN	40.00
36306	10/10/2024	ORANGE COUNTY TOWING & AUTOMOTIVE	110.00
36307	10/10/2024	ORANGE COUNTY TREASURER	8,969.85
36308	10/10/2024	O'REILLY	245.42
00000	10/10/2024	OTILILLI	240.42

36309	10/10/2024	PACE ANALYTICAL SERVICES, INC	384.20
36310	10/10/2024	TRACTOR SUPPLY CREDIT PLAN	175.93
36311	10/10/2024	COLDIRON, KERRY	5.23
36312	10/10/2024	SNOW, EDWARD L.	23.64
36313	10/10/2024	VERIZON	1,622.23
36314	10/10/2024	WW ASSOCIATES, INC	5,250.00
36315	10/18/2024	ADRIENNE BEALE	68.43
36316	10/18/2024	ADT SECURITY SERVICES	496.24
36317	10/18/2024	ADVANCE AUTO PARTS	121.77
36318	10/18/2024	AMOS APPAREL	611.70
36319	10/18/2024	BAKER, DWIGHT	50.85
36320	10/18/2024	CHARLIE OBAUGH CHEVROLET GMC	49,045.00
36321	10/18/2024	AT&T MOBILITY	609.26
36322	10/18/2024	COMCAST	854.00
36323	10/18/2024	DEBORAH MARLENE WAREHAM	250.00
36324	10/18/2024	DOMINION ENERGY VIRGINIA	26,559.67
36325	10/18/2024	DIX, JR JAMES A	2,722.23
36326	10/18/2024	GALLS, LLC	339.34
36327	10/18/2024	MASON INSURANCE AGENCY	5,668.09
36328	10/18/2024	MEYERCORD REVENUE INC	3,407.40
36329	10/18/2024	MID-ATLANTIC WASTE SYSTEMS	231.58
36330	10/18/2024	NATIONAL CHILD SAFETY COUNCIL	660.00
36331	10/18/2024	EVERGRO COOPERATIVE	63.08
36332	10/18/2024	PACE ANALYTICAL SERVICES, INC	1,208.40
36333	10/18/2024	SHEENA PAYETTE	113.91
36334	10/18/2024	PITNEY BOWES GLOBAL FINANCIAL	172.11
36335	10/18/2024	SOUTHERN STATES	10,077.47
36336	10/18/2024	UNIVAR SOLUTIONS	11,563.99
36337	10/18/2024	VIRGINIA BUSINESS SYSTEMS	316.23
36338	10/18/2024	GREGORY S. WOODS	320.63
36339	10/22/2024	ACCESS TELECOM INC	11,799.00
36340	10/22/2024	ADT SECURITY SERVICES	144.64
36341	10/22/2024	AFLAC	1,408.00
36342	10/22/2024	AMERICAN GREEN	259.00
36343	10/22/2024	BEACON HILL BOARDING	200.00
36344	10/22/2024	ROBERT C. BRAGG	57.99
36345	10/22/2024	BUFORD BREEDEN	18.67
36346	10/22/2024	CCLS INCORPORATED	72.98
36347	10/22/2024	DOMINION ENERGY VIRGINIA	892.38
36348	10/22/2024	ECONO SIGNS LLC	4,095.14
36349	10/22/2024	ENVIRONMENTAL SYSTEMS SERVICE	210.00
36350	10/22/2024	EZ PERFORMANCE CENTER	89.99
36351	10/22/2024	GRELEN NURSERY	2,775.00
36352	10/22/2024	ID NETWORKS	6,850.00

00050	40/00/0004	IAMEO DIVER COLUDATAT	7.055.00
36353	10/22/2024	JAMES RIVER EQUIPMENT	7,655.90
36354	10/22/2024	LINDA CONTAOI & ROBERT DAWLEY	11.41
36355	10/22/2024	MADISON FORD	172.84
36356	10/22/2024	MID-ATLANTIC WASTE SYSTEMS	485.09
36357	10/22/2024	MOBOTREX	1,350.00
36358	10/22/2024	ORANGE TIRE INC	676.00
36359	10/22/2024	O'REILLY	4.69
36360	10/22/2024	OVIVO USA, LLC	6,626.16
36361	10/22/2024	PACE ANALYTICAL SERVICES, INC	272.00
36362	10/22/2024	PAINT 'N' PAPER	89.99
36363	10/22/2024	PIEDMONT POWER	46.77
36364	10/22/2024	RED BUD SUPPLY, INC	163.82
36365	10/22/2024	REXEL	137.67
36366	10/22/2024	RAPIDAN SERVICE AUTHORITY	64.55
36367	10/22/2024	TROJAN UV	5,319.10
36368	10/22/2024	UNIVERSITY OF VIRGINIA	500.00
36369	10/22/2024	COECO OFFICE SYSTEMS, INC	20.00
36370	10/22/2024	VIRGINIA BUSINESS SYSTEMS	167.04
36371	10/23/2024	GOODWIN WILLIAM LLC	1,560.00
36372	10/30/2024	ADT SECURITY SERVICES	117.11
36373	10/30/2024	ATLANTIC PUMP & EQUIPMENT CO	13,250.00
36374	10/30/2024	TRUIST	4,184.17
36375	10/30/2024	CENTRAL VIRGINIA ELECTRIC COOP	332.18
36376	10/30/2024	COECO FINANCIAL SERVICES	1,011.45
36377	10/30/2024	COMCAST	1,047.90
36378	10/30/2024	COMPANION LIFE INSURANCE	308.25
36379	10/30/2024	DEBORAH MARLENE WAREHAM	200.00
36380	10/30/2024	DOMINION ENERGY VIRGINIA	139.62
36381	10/30/2024	DIX, JR JAMES A	370.00
36382	10/30/2024	EZ PERFORMANCE CENTER	12,014.42
36383	10/30/2024	FEREBEE-JOHNSON CO., INC	3,624.07
36384	10/30/2024	GOODWIN WILLIAM LLC	1,200.00
36385	10/30/2024	GRAINGER	194.30
36386	10/30/2024	GREG MADISON WELDING, INC	960.00
36387	10/30/2024	HIGHWAY MOTORS	277.58
36388	10/30/2024	HOLTZMAN OIL CORP	1,056.06
36389	10/30/2024	MCCLUNG-LOGAN EQUIP. CO.	322.78
36390	10/30/2024	MID-ATLANTIC WASTE SYSTEMS	597.19
36391	10/30/2024	OAKERSON, EVANS	48.15
36392	10/30/2024	PACE ANALYTICAL SERVICES, INC	740.20
36393	10/30/2024	PAINT 'N' PAPER	869.15
36394	10/30/2024	SHEENA PAYETTE	47.01
36395	10/30/2024	PRIVIA MEDICAL GROUP LLC	115.00
36396	10/30/2024	QUALIFICATION TARGETS INC	127.27
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36397	10/30/2024	RINKER DESIGN ASSOCIATES, P.C.	1,750.00
36398	10/30/2024	RED BUD SUPPLY, INC	306.57
36399	10/30/2024	ROBERTS RENTAL LLC	1,600.00
36400	10/30/2024	SHADE EQUIPMENT CO., INC	7,458.16
36401	10/30/2024	SILK MILL GRILL	947.94
36402	10/30/2024	KIM STRAWSER	51.04
36403	10/30/2024	THOMAS MORGAN	226.00
36404	10/30/2024	TOWN OF ORANGE	3,557.02
36405	10/30/2024	TRANSAMERICA EMPLOYEE BENEFITS	1,241.30
36406	10/30/2024	UNIVAR SOLUTIONS	25,368.86
36407	10/30/2024	USABLUEBOOK	958.53
36408	10/30/2024	VIRGINIA REGIONAL TRANSIT	31,734.25
36409	10/30/2024	VIRGINIA BUSINESS SYSTEMS	91.97
36410	10/30/2024	CHEWNING, WENDY	90.00
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UNFINISHED BUSINESS SUMMARY November 18, 2024

AGENDA ITEM: 8A

Continued discussion of Post Office parking.

SUMMARY:

- Please see attached memo from the Town Manager.
- This is a continued discussion from the October 21st Town Council meeting.



119 Belleview Avenue, Orange, Virginia 22960 - 1401 Phone: (540) 672-5505 Fax: (540) 672-4435 Email –townmanager@townoforangeva.gov

MEMORANDUM

TO: Mayor and Council Members

FROM: Greg Woods, Town Manager

DATE: November 12, 2024

SUBJECT: Orange USPS Request for Designated Parking

As requested by Council at the October 21, meeting, I have met with Ms. Davis from the Post office. We have discussed using the lot behind Town Hall and have shown her the lot. The lot would only be problematic on court days if the post office vehicles have not lef the lot when the courts have overflow parking needs. The lot would not be designated (that is specifically designated), but it does have cameras to watch over the vehicles and on most days would not be any issue.

The post office said they prefer the Belleview parking but would accept the Town Hall option. The post office has been using this option since it was offered. Unless Council wishes to designate Belleview Avenue parking, I believe this option would work.





UNFINISHED BUSINESS SUMMARY November 18, 2024

AGENDA ITEM: 8B

Continued discussion of North Madison Road Crosswalk Study.

SUMMARY:

- Please see attached documentation from the Director of Community Development.
- Please also find attached memorandum from Rinker Design Associates, LLC.

Mid-Block Pedestrian Crossing Study at N. Madison Road

For the following Locations:

1. Uncontrolled Mid-Block Crossing:

N. Madison Road South of W. Nelson Street/ Woodmark Street

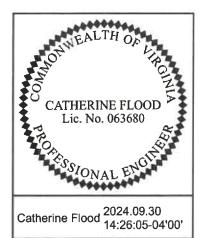
September 2024

Prepared for Town of Orange



Prepared by Rinker Design Associates, LLC.





Rinker Design Associates, LLC Glen Allen, Virginia TRAFFIC ENGINEER

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APPENDICES

Appendix A: Proposed Design Layout Exhibit

Appendix B: VDOT Historical Traffic Data

Appendix C: VDOT's IIM TE-384.1 Pedestrian Crossing Accommodations at Unsignalized

Locations

Section 1: Introduction

Purpose: This report presents the results of a formal unsignalized crosswalk study per the requirements of VDOT IIM-TE-384.1 *Pedestrian Crossing Accommodations at Unsignalized Approaches* to determine if the installation of a crosswalk on N. Madison Rd, south of the W. Nelson St/ Woodmark St intersection is warranted. The proposed location of the crosswalk is shown below in **Figure A**.



Figure A: Overall Study Area Map

Brief Background: The crosswalk analyzed in this report will provide pedestrian access within the Town of Orange community by adding a mid-block crossing of N. Madison Rd, a major road running through the Town of Orange. There are existing sidewalks in the area and at the proposed crossing location and would provide direct access from the employee parking area to the west side of N Madison Road to the Auto Sales & Body Shop on the east side where pedestrians will naturally cross. N. Madison Rd is located centrally to churches, car dealerships, and other businesses.

The northbound and southbound directions (N. Madison Rd) are free flowing and not stop or yield controlled. Traffic conditions and physical characteristics of the study location will be considered to determine if the proposed pedestrian crosswalk is viable. A layout of the proposed mid-block crossing location is shown in **Figure B.** A detailed layout of the proposed

design is shown in **Appendix A** which depicts the ADA compliant curb ramps and sidewalk connections/transitions to be installed in conjunction with the crosswalks.



Figure B: N. Madison Road Proposed Crosswalk Location

Section 2: Location Characteristics

The study crossing is at an uncontrolled leg of N. Madison Road and crosses one travel lane (north-south) in each direction with a two-way left-turn lane.

The posted speed limit along N. Madison Rd is 25 mph with an Average Daily Traffic (ADT) of 14,511 vehicles per day (vpd) for 2022 (The latest officially published data from VDOT). This ADT is used for evaluation of Table 3 in IIM-TE-384.1, shown in **Figure G**. See **Appendix B** for VDOT's Historical Traffic Data.

This crosswalk location will serve to improve pedestrian connectivity within the Town of Orange and connect the western and eastern sides of Madison Road, including the employee parking area on the west side of N. Madison Road to the Auto Sales & Body Shop on the east side where pedestrians will naturally cross.

Section 3: Pedestrian Crosswalk Analysis

This section presents a detailed evaluation of the potential installation of a crosswalk across the southern leg of N. Madison Rd. The Virginia Department of Transportation's (VDOT) Instructional and Information Memoranda (*IIM*)-TE-384.1 Pedestrian Crossing Accommodations at Unsignalized Locations was used to evaluate the crossing. Appropriate excerpts can be found

in **Appendix C.** The IIM provides recommendations for 'Considering Marked Crosswalks and Other Needed Pedestrian Improvements at Uncontrolled Locations'. The basic justifications for determining whether a crosswalk is recommended, and requisite countermeasures are provided in the IIM-TE-384.1 in the form of a flow chart shown in **Figure C** illustrating the four-step process. Each evaluation step and results of the analysis are presented below.

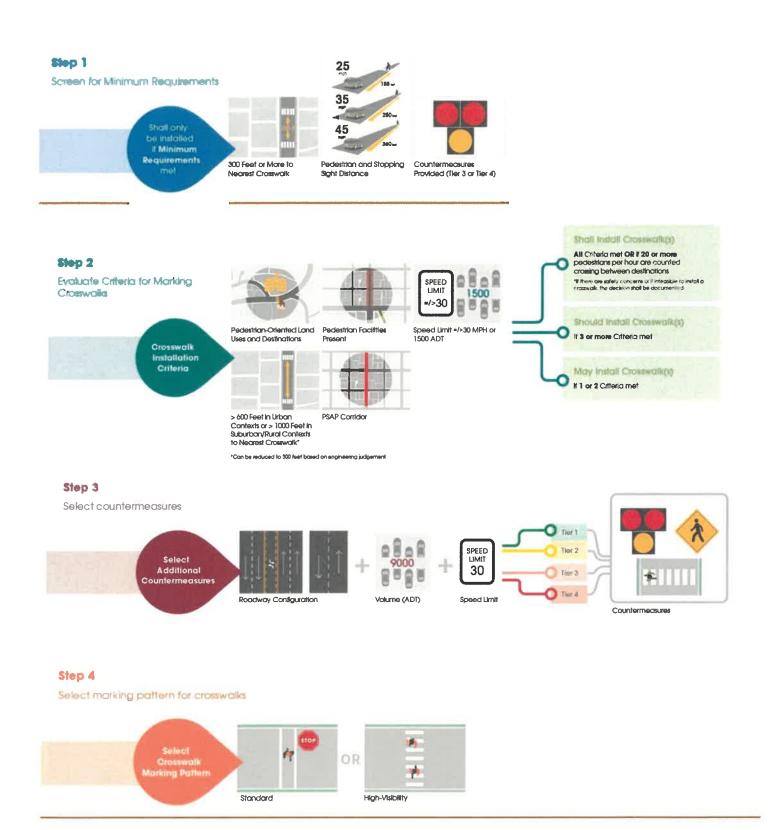


Figure C: Process Flow Chart

The following steps, as labeled in **Figure C**, were taken in accordance with the flow chart: <u>Step 1 – Screen for Minimum Requirements:</u>

Distance to the Nearest Marked Crossing

(1) Currently, the closest crosswalk on N. Madison Rd is about 335 feet north of the proposed crosswalk at the intersection of N Madison Rd and Woodmark St.

Sight Distance

(2) Drivers have an unrestricted view of the entire proposed crosswalk and entry points to the crosswalk, based on stopping sight distance requirements from the VDOT Road Design Manual, shown in **Figure D**. Sight distance graphics are provided in **Figure E**. N. Madison Rd has a posted speed of 25 mph and has a 1.3% downgrade in the northbound direction and a 2% upgrade in the southbound direction. The posted speed limit + 7 mph was used to calculate the operating speed. A 32-mph operating speed was used to determine the stopping sight distance. Stopping sight distances were calculated through interpolation using the values circled in **Figure D** and their corresponding operating speeds.

A minimum sight distance of 223 ft is required for the northbound approach. A minimum sight distance of 217 ft is required for the southbound approach. Minimum pedestrian and stopping sight distance is present; therefore this requirement is met.

Table 2: Stopping Sight Distance Requirements Approaching Mid-Block Crosswalks or Crosswalks at Unsignalized Intersection Approaches (feet)

Operating	Level		owngrade	3		Upgrades	
Speed	Grade	-3%	-6%	-9%	+3%	+6%	+9%
25 mph	155	158	165	173	147	143	140
30 mph	200	(205)	215	227	200	184	179
35 mph	250	257	271	287	237	229	222
40 mph	305	315	333	354	289	278	269
45 mph	360	378	400	427	344	331	320
50 mph	425	446	474	507	405	388	375
55 mph	495	520	553	593	469	450	433
> 55 mph	Crosswalk	s should not		across und greater tha	ontrolled appr n 55mph.	oaches wit	h operating

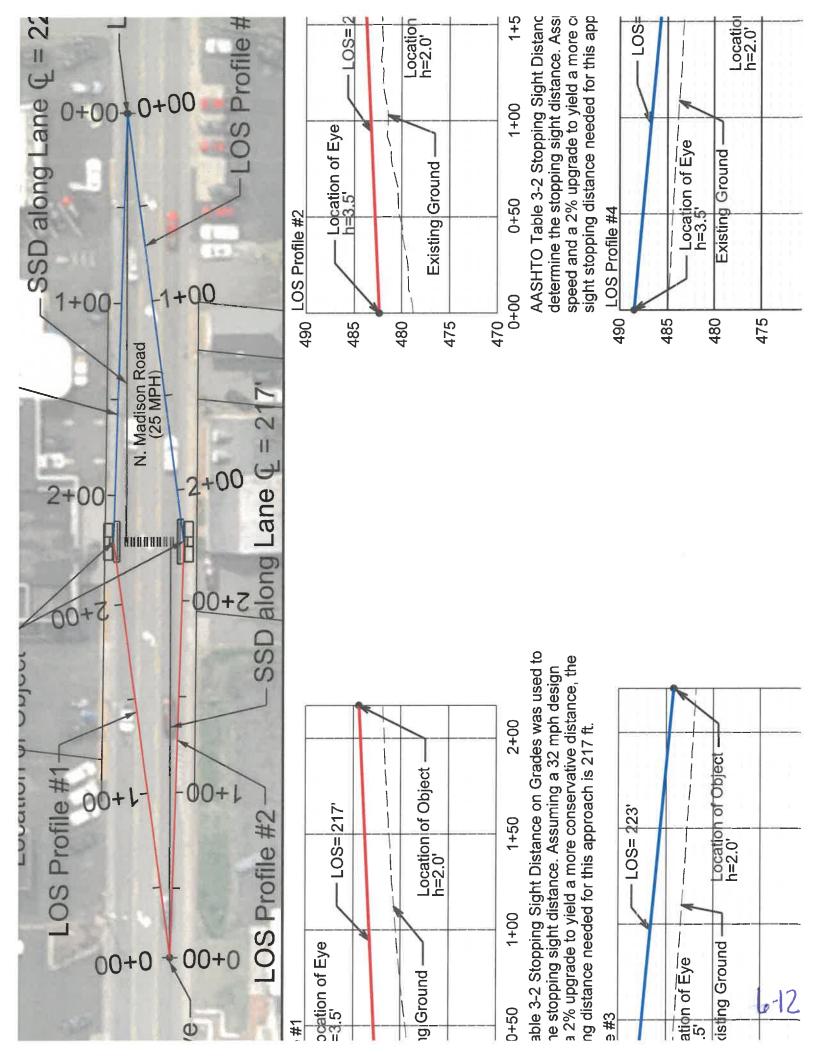
Figure D: Stopping Sight Distance Requirements

Location Tiers

(3) Based on IIM-TE-384.1 Table 3 (**Figure G**), the location falls into Tier 2. This requirement is met.

Summary

Based on the above, the proposed crosswalk does meet all minimum requirements.



Step 2 – Evaluate Criteria for Marking Crosswalks:

Pedestrian Oriented Land Uses and Destinations

(1) The proposed crosswalk would connect the residential and parking areas on the west side of the crossing to car dealerships, physical therapy, bank, restaurants, and commercial businesses located on the east side of N. Madison Road; generators and attractors are shown in **Figure F**. Therefore, this location is between two pedestrian oriented land uses and meets this criteria.



Figure F: Pedestrian Generators and Attractors

Pedestrian Facilities or Access Route

(2) This crossing location is in a location with existing pedestrian facilities. Existing sidewalks are located on the eastern and western sides of N Madison Rd. ADA compliant ramps will be provided prior to the marked crosswalk. The crossing location is also central to multiple pedestrian-oriented land uses, including parking for the car dealership, commercial businesses, a bank, furniture store, physical therapy, and a restaurant. Therefore, this criteria is met.

Speeds and Traffic Volumes

(3) The existing posted speed limit is 25 mph. N. Madison Road had an Average Daily Traffic (ADT) of 14,511 vehicles per day (vpd) for 2022. Therefore, this criteria is met since the ADT exceeds the 1500 vpd.

Crosswalk Proximity

(4) There is a crosswalk located across N Madison Rd about 335 feet north of proposed crosswalk. Therefore, this criteria is not met.

Pedestrian Safety Action Plan (PSAP) Corridors and Crash Clusters

(5) Using the VDOT Pedestrian Safety Action Plan (PSAP) Corridors and Crash Clusters tool, there have been no crashes in the area of the proposed crosswalk and Madison Rd is not a priority corridor. Therefore, this criteria is not met.

Summary

Based on the above, the proposed crosswalk meets 3 of the criteria and therefore the crosswalk should be installed.

<u>Step 3 – Select Additional Countermeasures:</u>

(1) N. Madison Rd is an undivided two-lane roadway with a two-way-left-turn lane with a posted speed limit of 25 mph and an ADT of 14,511 vpd. Table 3 in IIM-TE-384.1 was utilized to determine recommended countermeasures. Table 3 results are shown in Figure G, and Tier 2 countermeasures were determined.

Table 3: Recommendations for Considering Marked Crosswalks and Other Needed Pedestrian Improvements Across Unsignalized Approaches (Undivided/Single-Lane Roads)

Table 3 includes reference to the minimum and recommended countermeasures per Tier, and optional countermeasures that may be considered where the recommended is not appropriate to the context or site. Crossings located at Tier 3 or 4 locations require an engineering study to make final determination of countermeasures to be installed with the marked crosswalk.

							Roadway ADT se	nd Speed Limit					
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High Visibility Crosswalk with W11-2, S1-1 (School), or W11-15 (Trail) signage is required and consideration of the following:

Recommended: Visibility Enhancements (VE)

Optional, if Recommended is not appropriate: Traffic Caiming Measures (TC)

High Visibility Crosswalk with W11-2, S1-1 (School), or W11-15 (Trail) signage is required and considerance of the following:

Recommended: Refuge Itland (RI), and/or

Tier 3

Recommended: Rectangular Rapid Flashing Beacon (RRFB)

Optional, if Recommended is not appropriate. Visibility Enhancements (VE)

Optional, if Recommended is not appropriate. Advance yield markings and 23.3 suns (ADV)

High Visibility Crosswalk with W11-2, S1-1 (School), or W11-25 (Trail) signage is required and inclusion of one or more of the following:

Recommended: Roadway Reconfiguration (RD), and/or

Recommended; Pedestrian Hybrid Beacon (PHB)

Optional, if Recommended is not appropriate. Advance yield markings and R1-5 signs (ADV)
Optional, if Recommended is not appropriate: Rectangular Rapid Flashing Beacon (RRFB)

High Visibility Crosswalk with W11-2, S1-1 (School), or W11-35 (Trail) signage is required and inclusion of one or more of the following:

Recommended: Pedestrian Hybrid Beacon (PHB), and/or

Recommended: Roadway Reconfiguration (RD)

Optional, if Recommended is not appropriate. Review for Signal

Figure G: Recommended Countermeasures

Step 4 – Select Crosswalk Marking Pattern:

(1) A high-visibility crosswalk pattern with bar pairs shall be installed since the proposed crosswalk is at an unsignalized crossing.

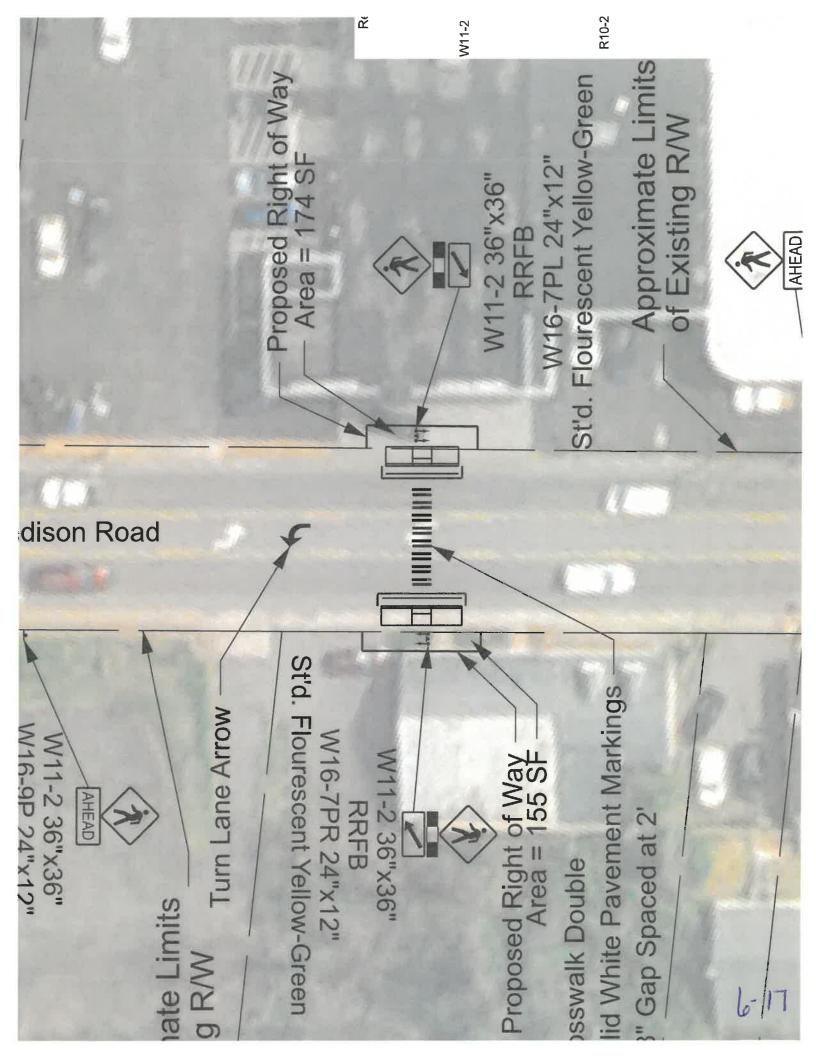
Section 4: Pedestrian Crosswalk Analysis Results

Based on the pedestrian crosswalk analysis, a crosswalk should be installed at the study area location. As shown in **Figure G**, a high visibility crosswalk with W11-2 (Pedestrian Crossing) and W16-7P (Diagonal Arrow) signage is required on each side of the crossing facing each direction. A high visibility crosswalk should have pairs of 8" lines with 8" gap that are spaced two feet apart and shifted to avoid the wheel paths of through vehicles.

The Tier 2 countermeasures recommend consideration of visibility enhancements.

A Rectangular Rapid Flashing Beacon (RRFB) is recommended for this crossing. RRFB were selected to best alert vehicles of pedestrians about the cross Madison Rd. It is also recommended to include advance crossing assembly signs (W11-2 and W16-9P (Ahead)). Advance crossing warning signs will be placed approximately 100 feet from the crosswalk in the northbound and southbound directions. Signing and Pavement Marking Layout is shown in Figure H.

The RRFB will run on solar power using a solar panel attached to the top of the RRFB pole and a pole mounted cabinet. A detail of the RRFB is included in **Figure H**.



Section 5: Right of Way

Existing right of way within the project limits was reviewed using the Town of Orange GIS data. Due to the existing right of way being directly behind the existing sidewalk, a permanent easement or permanent right of way will be required to install the flashing beacons. Approximately 329 square feet of right of way will be required. See **Figure H** for the required area on each parcel.

Section 6: Conclusions

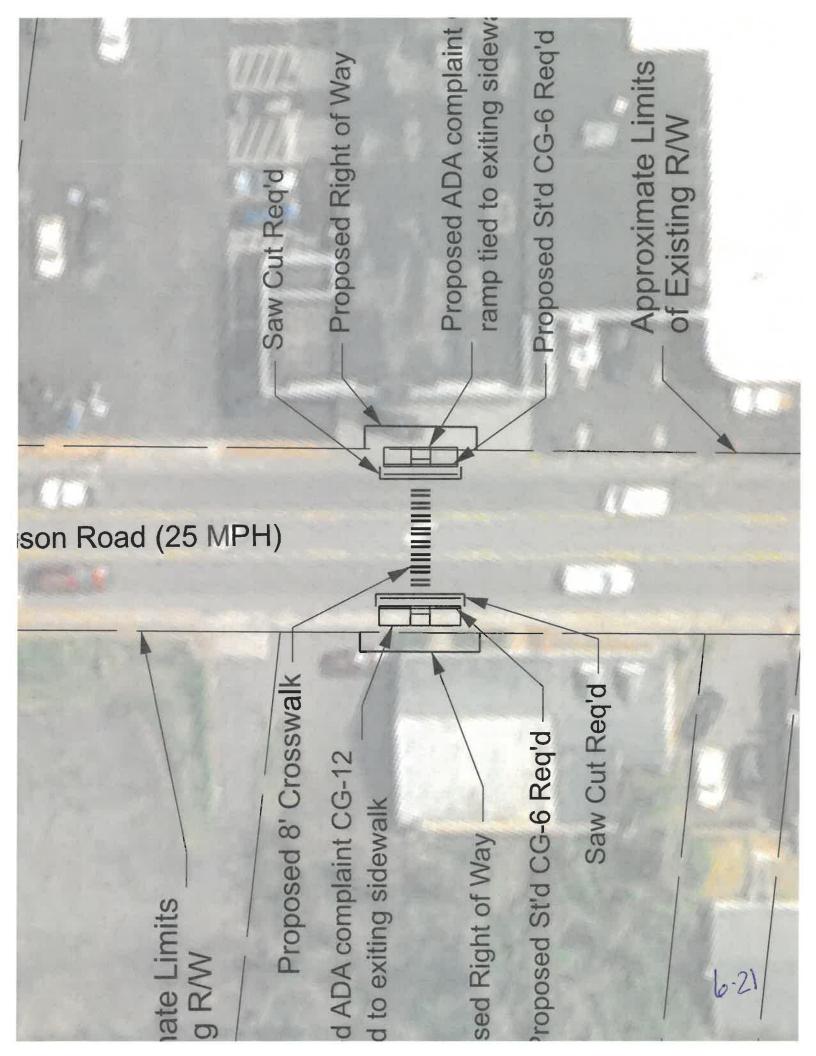
As shown by the crosswalk analysis prepared within **Section 2** of this report, the proposed high visibility crosswalk across the uncontrolled N. Madison Rd is recommended and will be designed with concurrence from VDOT, as it meets all the minimum requirements set forth by IIM-TE-384.1.

- The proposed crosswalk is on a direct route between significant pedestrian generators and attractors.
- There is not another existing marked crosswalk within 300 feet of the proposed crosswalk in the northbound or southbound direction.
- The proposed crosswalk will not produce an unacceptable safety hazard.
- Along N. Madison Road, the sight distance from the study intersection meets the requirements outlined in the IIM-TE-384.1 Table 2. IIM-TE-384.1 Table 2 is shown in Figure D. Line of Sight Exhibit can be found in Figure E to provide further representation of the sight distance at the study intersection.
- The proposed signing and pavement marking layout can be found in Figure H.

Appendices

Appendix A

Proposed Design Layout Exhibit



Appendix B

VDOT Historical Traffic Data

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Appendix C

VDOT's IIM-TE-384 Pedestrian Crossing Accommodations at Unsignalized Location

VIRGINIA DEPARTMENT OF TRANSPORTATION

TRAFFIC ENGINEERING DIVISION INSTRUCTIONAL & INFORMATIONAL MEMORANDUM

GENERAL SUBJECT: Pavement Markings		NUMBER: IIM-TE-384.1
Signs Pedestrians		SUPERSEDES: IIM-TE-384.0
SPECIFIC SUBJECT: Pedestrian Crossing Accommodations at Unsig	nalized	DATE: August 12, 2022
Approaches		SUNSET DATE: None
	Raymond State Tr Rich	al signed by/ J. Khoury, P.E. raffic Engineer Imond, VA August 12, 2022

CONTENTS

Traffic Engineering Division Memorandum IIM-TE-384.1

9 Background and Purpose

10 Applicable Projects and Effective Date

11 Process Flow Chart for Determining Appropriate Pedestrian Crossing

12 Accommodations at Unsignalized Approaches

13 Installation of Marked Crosswalks at Unsignalized Intersections

References and Terms

BACKGROUND AND PURPOSE

VDOT summarizes pedestrian crash trends for a five-year period in the Pedestrian Crash Assessment, describing the predominance of fatalities and serious injuries at midblock and unsignalized crossing locations. Based on the 2014-2018 Pedestrian Crash Assessment, two-thirds (2/3) of fatal and injury pedestrian crashes occurred at unsignalized intersections or midblock locations, and 87 percent of fatalities and 78 percent of injury crashes occurred at locations where no marked crosswalk was available. VDOT completed its first Pedestrian Safety Action Plan (PSAP) in 2018, calling for improved guidance for pedestrian crossings at unsignalized locations. The PSAP reported countermeasures and mapped locations (http://bit.ly/VDOTPSAP) are identified as priorities for improving pedestrian safety.

This Memorandum provides consistent, uniform guidance to designers for determining when to install marked crosswalks, what type of crosswalk to install, and what other traffic control devices or geometric improvements should potentially be considered in conjunction with the marked crosswalk at unsignalized intersection approaches and unsignalized mid-block locations. Unsignalized intersections can include stop sign controlled, yield sign controlled, and uncontrolled approaches. Pedestrian accommodations include marked crosswalks as well as any facility, design feature, operational change, or maintenance activity that improves the environment in which pedestrians travel. Marked crosswalks, by themselves or in conjunction with other traffic control devices and other pedestrian accommodations, such as curb

ramps or landings, can provide important safety benefits for crossing pedestrians. However, studies have demonstrated that marked crosswalks placed <u>alone</u> at unsignalized approaches across multi-lane roadways with high vehicular AADTs are not sufficient without additional geometric pedestrian safety improvements or other traffic control devices. High visibility crosswalks are more visible and provide a longer perception distance allowing drivers to react.

This Memorandum updates IIM-TE 384.0 "Pedestrian Crossing Accommodations at Unsignalized Locations" issued in 2016. This updated Memorandum includes substantial changes to IIM-TE-384.0. Major revisions include provisions for marked crosswalks and corresponding countermeasures for multilane roadways with posted speed limits at or over 45 miles per hour; new criteria for establishing the need for a marked crosswalk; and updated guidance on the installation of high-visibility crosswalk markings. This updated Memorandum provides additional guidance beyond what is in the 2009 Manual on Uniform Traffic Control Devices (MUTCD) and the 2011 Virginia Supplement to the MUTCD, latest version. This document focuses on pedestrian crossing guidance for unsignalized intersection crossings and mid-block crossings and should be used in conjunction with a separate IIM established for pedestrian accommodations at signalized intersections.

APPLICABLE PROJECTS and EFFECTIVE DATE

This IIM applies to all VDOT-maintained roads, and to crosswalks on locality-maintained roads that are being constructed with state or federal funds. This IIM does not apply to activities on locally maintained streets that are not funded with state or federal funds, however localities must still construct all crosswalk improvements in accordance with the MUTCD. Applicable projects include:

- New roadway construction projects (VDOT-administered or VDOT-funded)
- Roadway widening or improvement projects (VDOT-administered or VDOT-funded)
- Land development or locality-led projects requiring a VDOT land use permit
- Revenue-sharing projects on VDOT system

Application of this IIM is not required for other projects, such as maintenance and alteration activities. However, if decisions regarding unsignalized pedestrian crossings are made as part of other VDOT activities, then those decisions shall be made in accordance with this Memorandum. Table 1 summarizes the effective dates for application of this updated IIM-TE-384.1.

¹ Zegeer, Charles V., et. al. Safety Effects of Marked Versus Unmarked Crosswalks at Uncontrolled Locations (FHWA: 2009), http://www.fhwa.dot.gov/publications/research/safety/04100/

Table 1: Project Applicability & Effective Dates

Project Type Land Use Permit Projects	Applicability & Effective Date This updated IIM shall be in effect for all projects where the first draft of the study that recommends proposed crossing treatment(s) has not yet been submitted to VDOT as of the date of issuance for this IIM.
VDOT Construction Projects	Design-Bid-Build: This updated IIM shall be in effect for all projects for which the Public Hearing plans have not yet been finalized as of the issuance date of this updated IIM. Design-Build or PPTA: This updated IIM shall be effective for all projects for which the RFQ has not yet been published as of the issuance date of this updated IIM.
All Projects	For any of the above-referenced projects that are in development beyond the stages noted as of this updated IIM issuance date, this updated IIM may be applied if desired by the permittee (for Land Use Permit projects) or VDOT project manager (for Construction Projects). Documentation shall be provided to support any change in recommendation based on the revised criteria in this updated IIM.

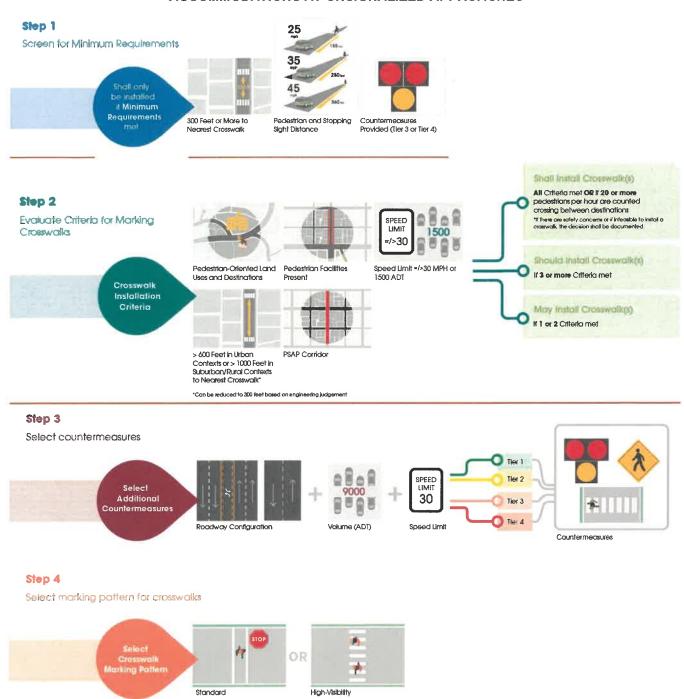
Public requests for crosswalks or other improvements are to be addressed as part of VDOT projects or activities, or as District funding resources allow for consideration and implementation. The focus of this Memorandum is crosswalk improvements. Please refer to the <u>VDOT Road Design Manual</u>, Appendix A(1) and other IIMs and VDOT policies to determine if additional improvements related to the crosswalk are required. For additional information on application of this Memorandum, see VDOT's <u>IIM 384.1</u> Crosswalk Determination Form.

This Memorandum may be used, but is not required to be used, to proactively evaluate corridors or locations for potential crosswalk installation prior to the initiation of applicable project activities subject to this Memorandum. This Memorandum may be a resource for studies that include pedestrian crossing assessments in the study scope and when the proposed treatments are subsequently advancing to Project Implementation stages (reference Table 32 in this <u>VDOT Publication Traffic Operations and Safety Analysis Manual</u> for definitions and other information).

PROCESS FLOW CHART FOR DETERMINING APPROPRIATE PEDESTRIAN CROSSING ACCOMMODATIONS AT UNSIGNALIZED APPROACHES

The following flow chart illustrates a four-step process for determining if a marked crosswalk should be provided, whether other countermeasures are needed, and what type of marking pattern is used. Additional requirements for each step are explained in more detail in the following sections of this Memorandum. Crosswalk and countermeasure design should follow the most recent information found in the American Association of State Highway and Transportation Officials (AASHTO) Policy on Geometric Design of Highways and Streets, hereafter referred to as the "Green Book", and the VDOT Road Design Manual.

PROCESS FLOW CHART FOR DETERMINING APPROPRIATE PEDESTRIAN CROSSING ACCOMMODATIONS AT UNSIGNALIZED APPROACHES



INSTALLATION OF MARKED CROSSWALKS AT UNSIGNALIZED **APPROACHES**

All unsignalized crossings at intersections and midblock locations within the bounds of applicable projects and activities are subject to this IIM. In general, sections of roadway outside of or between intersections are described as midblock locations. Crosswalks, whether marked or unmarked, at intersections without a traffic control signal are unsignalized crossings subject to this IIM. Intersections are defined in the VDOT Road Design Manual as the general area where two or more highways join or cross, and midblock locations are between intersections. Driveways are not considered intersections but may provide access to pedestrian-oriented land uses, and this IIM may be applied to those conditions.

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Engineering judgement should be used to identify the potential candidate locations for individual crossings within the bounds of applicable projects and activities. The determination of these candidate locations should be based on pedestrian desire lines, field observations, and local input, in addition to the guidance in this Memorandum.

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Crosswalks shall only be installed where a safety screening has been performed per Step 1, below. As such, all evaluations for a marked crosswalk shall first consider safety conditions of the candidate site. Locations that don't meet all of the safety screening requirements shall not be evaluated further for marked crosswalk installation. If a candidate location meets all of the safety screening requirements, it can then be further evaluated for the potential installation of a marked crosswalk per criteria described below in Steps 2 to 4 (See Process Flow Chart for Determining Appropriate Pedestrian Crossing Accommodations at Unsignalized Approaches on page 4).

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An engineering study shall be performed under the following circumstances:

- At all midblock locations
- Where a PHB or RRFB is being considered for the crosswalk
- Where all of the safety screening (Step 1) requirements and all five of the crosswalk installation criteria (Step 2) are met at a location, but installing a crosswalk is considered infeasible.

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36 37 An engineering study shall address each of the requirements and criteria within this Memorandum, to support the proposed recommendations. An engineering study may include traffic and pedestrian operations or in-depth crash analyses, depending on the potential implications of new traffic control devices or countermeasures. Engineering studies may also consider additional options, including or in addition to the countermeasures included in this IIM, that improve safety at crossings or restrict pedestrian crossing activity where crossing countermeasures are infeasible. The District Traffic Engineer or their designee is responsible for determining what conditions will be considered as part of the engineering study or evaluation. If the crossing locations pertain to a land use permit, the permit reviewer (Land Use Engineer) may conduct initial evaluations for the study location(s) prior to the DTE or designee's approval. Data collection templates may be used to facilitate crosswalk engineering studies, such as the IIM 384.1 Crosswalk Determination Form.

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Step 1: Screen for Minimum Requirements

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Locations shall be screened, and all requirements met before any crosswalk can be installed at a candidate location. If any safety screening requirements are not met, a crosswalk shall not be installed, and no additional evaluation of the candidate location is necessary. When the safety screening is applied to a potential crosswalk location, adjacent sections of the corridor should also be reviewed to ensure that the best location for the potential crosswalk(s) is selected.

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Marked crosswalks may be considered for installation at locations where all of the following safety screening requirements are true:

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- The center of the area considered for a proposed crosswalk is at least 300 feet from the center of
 the closest marked crosswalk or signalized intersection stop bar. The closest marked crosswalk
 includes existing marked crosswalks, other marked crosswalks recommended for installation by
 this Memorandum, and the stop bar location at a signalized intersection (potential future
 signalized crosswalk location).
- Drivers have an unrestricted view* of the entire proposed crosswalk and entry points to the
 crosswalk, based on Stopping Sight Distance requirements. Sight distance calculations should
 follow the most recent information found in the AASHTO Policy on Geometric Design of Highways
 and Streets and <u>VDOT Road Design Manual</u>. Pedestrians at the location of the proposed
 crosswalk should also have an unrestricted view of approaching vehicles, based on operating
 vehicle speed, traffic volumes and engineering judgement.
- If, based on the roadway configuration, operating speed, and traffic volume, the location falls into Tier 3 or Tier 4 (see Tables 3 and 4 of this IIM), other pedestrian safety countermeasures must already exist or must be provided at the time of the crosswalk installation. Implementation resources (i.e. capital project, SMART SCALE, HSIP) must be identified for additional countermeasures prior to installing crosswalks for Tier 3 or 4 locations.

*Unrestricted view should be equal to or exceeding the Stopping Sight Distance (SSD) requirements shown in **Table 2** and as per the latest effective version of <u>VDOT's Road Design Manual</u>. If the sight distance requirements cannot be met and the crosswalk cannot be located at a place where sight distance requirements will be met, the crosswalk should not be installed except in conjunction with mitigation measures such as removing objects that obstruct sight distance, reduction of operating speed, or installation of PHB or RRFB. Special consideration should be made for locations where high pedestrian crossing is expected, such as at trail crossings and in urban contexts.

Table 2: Stopping Sight Distance Requirements Approaching Mid-Block Crosswalks or Crosswalks at Unsignalized Intersection Approaches (feet)

Operating	Level		Downgrade	S		Upgrades	
Speed	Grade	-3%	-6%	-9%	+3%	+6%	+9%
25 mph	155	158	158 165		147	143	140
30 mph	200	205	215	227	200	184	179
35 mph	250	257	271	287	237	229	222
40 mph	305	315	333	354	289	278	269
45 mph	360	378	400	427	344	331	320
50 mph	425	446	474	507	405	388	375
55 mph	495	520	553	593	469	450	433
> 55 mph	Crosswalks	s should not	be marked	across unco	ontrolled app	roaches wit	h operating
			speeds	greater thar	55mph.		

Source: This table is provided for convenience and is current as of November 2019, for the purposes of reviewing existing roadway conditions and crosswalks. For new construction, refer to Appendix A1 in the <u>VDOT Road Design Manual</u> to identify the correct values for stopping sight distance. Operating speed can refer to actual 85th percentile speed if speed data is available. Otherwise, operating speed can be estimated as the posted speed limit plus 7 mph or based on documented engineering judgment. For operating speeds not in 5 mph increments, users should interpolate from this table to find the minimum SSD requirements.

Step 2. Evaluate Criteria for Marking Crosswalks

Crosswalk installation criteria are used to determine whether or not a crosswalk is installed, after meeting the safety screening requirements in Step 1 (See Process Flow Chart for Determining Appropriate Pedestrian Crossing Accommodations at Unsignalized Approaches on page 4). The number of crosswalk installation criteria met after evaluation determines the requirements for installation of the crosswalk, as described below:



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Crosswalks shall be installed when all crosswalk installation criteria are met or the location has 20 pedestrians or more per hour counted crossing between pedestrian-oriented land uses. Pedestrian counts are not required, but if collected, pedestrian counts should cover a section of corridor 200 to 300 feet in either direction from the location being reviewed for a new crosswalk. If there are safety concerns or other reasons why the crosswalk is not feasible, these shall be documented in an engineering study, and a crosswalk is not required.

Crosswalks should be installed where three or more of the crosswalk installation criteria are met.

Crosswalks may be installed where one or two crosswalk installation criteria are met.

Crosswalk Installation Criteria

There are five crosswalk installation criteria, for which more detail is provided in the sections that follow:

- A. Candidate location is located between two pedestrian-oriented land uses or destinations.
- B. Candidate location connects to at least one pedestrian facility or pedestrian access route.
- C.Candidate location is on a road with a posted speed limit equal to or greater than 30 mph OR on a road with more than 1.500 vehicles per day.
- D.Candidate location is more than 600 feet in urban contexts, or more than 1,000 feet in suburban or rural contexts, to the nearest crosswalk.
- E. Candidate location is on an identified Pedestrian Safety Action Plan (PSAP) priority corridor or within the functional area of an intersection within a PSAP crash cluster. (Refer to most current VDOT PSAP location map)

In all cases, the <u>IIM 384.1 Crosswalk Determination Form</u> may be used to record determinations for these criteria. Additional documentation may be required where these criteria recommend marking a crosswalk(s) but an engineering study supports a decision to not mark a crosswalk(s) based on unsafe conditions or feasibility challenges.

Context is a key consideration for determining whether a location meets these criteria. Since the 7th edition of Green Book, a new approach for considering both functional and context classifications for designing roadways is included. The following describes each context classification (See section 1.5 for more information):

- Rural: Areas with lowest density, few houses or structures (widely dispersed or no residential, commercial, and industrial uses), and usually large setbacks.
- Rural Town: Areas with low density but diverse land uses with commercial main street character. potential for on-street parking and sidewalks, and small setbacks.
- Suburban: Areas with low to medium density, mixed land uses within and among structures (including mixed-use town centers, commercial corridors, and residential areas), and varied
- Urban: Areas with high density, mixed land uses and prominent destinations, potential for some on-street parking and sidewalks, and mixed setbacks.
- Urban Core: Areas with highest density, mixed land uses within and among predominately highrise structures, and small setbacks.

Criterion A: Pedestrian-Oriented Land Uses and Destinations

Pedestrian-oriented land uses and destinations, including transit stops, will generate pedestrian crossings regardless of whether a marked crosswalk exists or not. When pedestrian-oriented land uses exist adjacent to roadways where pedestrians are not prohibited, it is VDOT's policy to provide adequate pedestrian crossing opportunities and to direct pedestrians to those locations.

Pedestrian-oriented land uses and destinations include, but are not limited to, sidewalks, shared use paths, and trails; transit stops and rail stations; medium to high density residential; schools and university campuses; parks and recreation centers; hospitals and health centers; libraries and senior centers; shopping centers, convenience stores, and restaurants; hotels and tourist destinations; and parking garages and convention centers; and other pedestrian origins or destinations. For the purposes of this Memorandum, medium density residential development is approximately a minimum of 2 units per acre (gross number of housing units per acre).

density is high or where land uses are diverse. Pedestrians should be expected to cross roads where

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complimentary destinations (such as a hotel and restaurant) are sited on opposite sides of the roadway. Pedestrians are more likely to walk along and cross the roadway where pedestrian-oriented land uses or destinations are visible and within close proximity. A ¼ mile distance between destinations is a frequently cited "walkable" distance and may indicate a higher pedestrian travel demand and need for marked crosswalks. However, pedestrian travel routes and travel may extend to land uses or destinations far

These pedestrian-oriented land uses can be major generators for pedestrian trips where development

beyond properties adjacent to the roadway. To the extent possible, marked crosswalks should match pedestrian desire lines by connecting pedestrian-oriented land uses using the shortest route that is practical. Additionally, District Land Use should request developers to consider strategic placement of

developments and building entrances in locations to match pedestrian desire lines.

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Installing marked crosswalks in areas where there is minimal likelihood of existing or future pedestrian activity (based on adjacent land uses) is not recommended. If pedestrian-oriented land uses do not currently exist on both sides of the roadway, the designer should consult with the District Planner, Land Use Engineer, and/or the locality to assess whether there is a potential for a pedestrian-oriented land use(s) in the near future. If the designer determines that future pedestrian-oriented land uses are planned, traffic control devices should be placed where they will not conflict with a future marked crosswalk.

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Criterion B: Pedestrian Facility or Access Route

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It is preferred that pedestrian facilities (such as sidewalks or shared use paths) or other pedestrian access routes parallel to the roadway be available on either end of a proposed crossing and along both sides of the roadway. However, pedestrian facilities or access routes on both sides of the roadway are not required to implement a crosswalk project. To satisfy this criterion, the crossing location should connect between at least one pedestrian facility or access route(s) and a pedestrian-oriented land use or transit service opposite the pedestrian access route.

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Crosswalks may be considered in the absence of a pedestrian facility or access route on either side of the road in certain situations. The following conditions are examples of locations that may require a crosswalk, but don't include pedestrian facilities or access routes on both sides of the roadway. These locations should also be considered and prioritized for future sidewalk installation:

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• A worn path or traversable shoulder is on one side of the roadway across from a pedestrianoriented land use or transit stop(s).

 The side street approach(s) to the roadway connects to pedestrian-oriented land uses. The crossing is located at an accessible trail or shared use path crossing.

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In accordance with the VDOT Road Design Manual, Appendix A(1), detectable warnings, and curb ramps or level landing areas, are required to communicate where the pedestrian is entering the roadway at a marked crosswalk.

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If pedestrian facilities do not currently exist on both sides of the crossing, the designer should consult with the District Planner and/or locality to review plans for future pedestrian facilities. The District Traffic

Engineer should make final determination about the location of the crosswalk(s), consistent with planned facilities on both approaches to the crosswalk.

Criterion C: Speeds and Traffic Volumes

Roads with a posted speed limit equal to or greater than 30 mph or where volumes exceed 1,500 vehicles per day (AADT) pose more risk for severe injury pedestrian crashes. Marked crosswalks may be considered for streets with lower posted limits, lower volume collector streets, or in non-residential areas where pedestrians are expected or observed to cross frequently.

Criterion D: Crosswalk Proximity

 Crosswalks should be placed in locations where drivers have opportunity to react and yield to a pedestrian in the crosswalk, and in locations where pedestrians can be expected to cross. Pedestrians are more likely to cross at a marked crosswalk that reduces time and increases their visibility when travelling between destinations. Similarly, longer walking distances to marked crossings increase the risks that pedestrians are willing to take to cross the roadway. Given the MUTCD standard measure of pedestrian walking speed of 3.5 ft/s, an additional 200 feet will add approximately one minute to a pedestrian's travel time.

Per the Safety Screening Requirements in Step 1, candidate locations for crosswalks shall be more than 300 feet from the nearest crosswalk. Nearest crosswalk includes marked crosswalks at intersections and midblock locations. This requirement does not limit the ability to mark a crosswalk on multiple legs of an intersection. The distance between the candidate crossing location and the nearest intersection or crosswalk should be no greater than 1000 feet. In urban contexts, the distance between the candidate crossing and nearest crosswalks should be no greater than 600 feet, depending on block length. In suburban or rural contexts, the distance between crosswalks will vary based on distance between pedestrian-oriented land uses.

 Crosswalk spacing should be determined where engineering judgement determines that the crossing(s) are needed, based on destinations and context. Treatments that redirect pedestrian crossings (such as landscaping or fences) may be considered where appropriate. The treatments shall be applied in accordance with the <u>VDOT Road Design Manual</u>.

Criterion E: Pedestrian Safety Action Plan (PSAP) Corridors and Crash Clusters

 VDOT developed its first <u>PSAP</u> in 2018 to identify areas with significant pedestrian crash history and corridors that bear characteristics of risk for pedestrian crashes (as determined by VDOT). Refer to the most recently published version of the <u>PSAP</u> to identify crash clusters and priority corridors. Crossing locations within crash clusters (within the functional area of intersections identified in a crash cluster) or along priority corridors are key considerations for marking new crosswalks. The version of the PSAP that is most recent at the time of initial draft study/design submittal may continue to be used for subsequent submittals.

Step 3. Select Additional Countermeasures

 Marked crosswalks across unsignalized approaches should be further evaluated for additional crossing treatments or visibility enhancements at the crosswalk. The roadway configuration, posted speed limit, and traffic volumes are important considerations when evaluating these treatments. Review those conditions for the time when the crosswalk will be installed.

Engineering judgment is required to determine the number of approaches to an intersection that will be marked with a crosswalk. Table 3 includes a matrix identifying a recommended countermeasure per Tier for crosswalks at unsignalized approaches across undivided roadways (roads without a raised median) or single lane, one-way streets. Minimum requirements and recommended additional treatments are referenced per Tier below the matrix in Table 3. Table 4 includes a matrix identifying a recommended countermeasure per Tier for crosswalks at unsignalized approaches across roadways divided by a median or that are multi-lane, one-way streets. Minimum requirements and recommended additional treatments are referenced per Tier below the matrix in Table 4.

Tables 3 and 4 are informed by national guidance including <u>Safety Effects of Marked Versus Unmarked Crosswalks at Uncontrolled Locations</u> (FHWA: 2009) and the <u>Guide for Improving Pedestrian Safety at Uncontrolled Crossing Locations</u> (FHWA: 2018). On controlled approaches, the parallel facility speed and volume should also be a factor, especially the speed and volume of right and left-turning vehicles from the primary street.

Tables 3 and 4 identify required, recommended and optional countermeasures according to four (4) tier categories. Tier 1 includes countermeasures designed for roadways where drivers are more likely to yield to pedestrians in the crosswalk and crash risk is lowest. The tiers increase as countermeasures respond to conditions where the risk of pedestrian crashes or fatalities are highest, with Tier 4 including roadway configurations and conditions that may lead to increased crash risk. The countermeasures listed for each tier are listed in increasing order of effectiveness to reduce crash risk. The high-visibility crosswalk is recommended or required for most types of unsignalized crossings (per this IIM). Some countermeasures are installed in tandem with complimentary treatments or other countermeasures. For example, the in-street sign (R1-6) should be installed with refuge islands and raised crosswalks. Conversely, some treatments will be standalone, such as the PHB. Countermeasures recommended for the next highest Tier may be considered, per the findings of an engineering study.

By selecting Roadway Reconfiguration (Tiers 3 or 4), the decision-maker should consider the tier associated with the proposed roadway configuration (after a Roadway Reconfiguration would be implemented). For example, if the current configuration is a four-lane, undivided roadway, and the Roadway Reconfiguration is proposed as a three-lane (including a center turn lane); the proposed roadway configuration should be reviewed for recommended countermeasures, such as the refuge island.

Crossings located at Tier 3 or 4 locations require an engineering study to make final determination of countermeasures to be installed with the marked crosswalk. ADTs referenced in Tables 3 and 4 are based on the total volumes for all travel lanes associated with a combined roadway segment, as determined by VDOT. ADTs may be recorded separately for each direction of travel for a divided roadway. The designer should confirm the assignment of ADTs for divided roadways and combine ADTs for each direction of travel, as necessary. Tables 3 and 4 include reference to recommended countermeasures per Tier, and optional countermeasures that may be considered where the recommended is not appropriate to the context or site. The following notes explain each countermeasure and additional considerations for engineering review:

ADV: Advance yield markings and R1-5 signs (ADV). Advance yield markings and signs shall be used as per the MUTCD (3B.16).

PHB: Pedestrian Hybrid Beacon, should be installed with Refuge Island on 4- or 6- lane divided roads or 5-lane roads.

RD: Roadway Reconfiguration to 3-Lane or 2-lane divided roads, should be installed with Refuge Island on Tier 3 or 4 roads. Refer to FHWA and VDOT guidance for Roadway Reconfigurations (Road Diets) for additional considerations.

RI: Refuge Island should be installed with In Street Signs on 2-lane divided roads.

RRFB: Rectangular Rapid Flashing Beacon, should be installed with Refuge Island, where applied to Tier 3 or 4 roads.

TC: Traffic Calming Measures, including raised crosswalks for roads with posted speed limit lower than 35 mph. Refer to VDOT Traffic Calming Guide for Neighborhood Streets for more information and specifications. Traffic calming measures and speed management techniques should be considered for all locations, appropriate to the roadway type and development context. Speed management techniques may be deployed along a corridor or at specific locations, using strategies such as explained by VDOT Bicycle and Pedestrian Treatments resource information.

VE: Visibility Enhancements, including but not limited to In-street signs, parking restriction, or curb extension. Parking restriction applies to roads with on street parking, and shall be used in compliance with the MUTCD (2B and 3B). Curb extension may be used where on street parking or wide travel lanes provide space.

Table 3: Recommendations for Considering Marked Crosswalks and Other Needed Pedestrian Improvements Across Unsignalized Approaches (Undivided/Single-Lane Roads)

Table 3 includes reference to the minimum and recommended countermeasures per Tier, and optional countermeasures that may be considered where the recommended is not appropriate to the context or site. Crossings located at Tier 3 or 4 locations require an engineering study to make final determination of countermeasures to be installed with the marked crosswalk.

							Roadway ADT an	d Speed Limit					
Roadway Configuration (# is t	otal N of lanes)	1,8	500 to 9,000 V	PD		9,000 to 12,00	0 VPD	12,0	300 to 15,000	VPD	Mor	e than 15,000	VPD
		≤ 30 MPH	35 MPH	≥ 40 MPH	≤ 30 MPH	35 MPH	≥ 40 MPH	≤ 30 MPH	35 MPH	≥ 40 MPH	≤ 30 MPH	35 MPH	≥ 40 MPH
single lane, one-way treet	1	VE/TC	VE/TC	VE/TC	VE/TC	VE/TC	VE/TC	VE/TC	VE/TC	VE/TC	VE/TC	VE/TC	VE/TC
Lanes (undivided two- ray street)	Į į	VE/TC	VE/TC	VE/RRFB	VE/TC	VE/TC	VE/RRFB 1	VE/TC	VE/RRFB	VE/RRFB	VE/RRFB	VE/RRFB	PHB
Lanes (center turn ane)	7,7	VE/TC	VE/RI	RI/RRFB	VE/RI	RI/RRFB	RI/RRFB	RI/RRFB	RI/RRFB	PHB/RD	RI/RRFB	PHB/RD	PHB/RD
Lanes (two-way street inthout median)		RD/RRFB	RD/RRFB	PHB/RD	RD/RRFB	RD/RRFB	PHB/RD	RD/RRFB	PHB/RD	PHB/RD	PHEIRD	PHB/RD	PHB/RC
Lanes (center turn ine))t	RD/RRFB	PHB/RD	PHB/RD	RD/RRFB	PHB/RD	PHB/RD	PHB/RD	PHB/RD	PHB/RD	PHB/RD	PHB/RD	PHB/RC
Lanes+ (two-way treet without median)*		PHB/RD	PHB/RD	PHB/RD	RD	PHB/RD	PHB/RD	PHB/RD	PHB/RD	PHB/RD	PHB/RD	PHB/RD	PHB/RI

Tier 1

High Visibility Crosswalk with W11-2, S1-1 (School), or W11-15 (Trail) signage is required <u>and consideration</u> of the following:

Recommended: Visibility Enhancements (VE)

Optional, if Recommended is not appropriate: Traffic Calming Measures (TC)

Tier 2

High Visibility Crosswalk with W11-2, S1-1 (School), or W11-15 (Trail) signage is required <u>and consideration</u> of the following:

Recommended: Refuge Island (RI), and/or

Recommended: Rectangular Rapid Flashing Beacon (RRFB)

Optional, if Recommended is not appropriate: Visibility Enhancements (VE)

Optional, if Recommended is not appropriate: Advance yield markings and R1-5 signs (ADV)

Tier 3

High Visibility Crosswalk with W11-2, S1-1 (School), or W11-15 (Trail) signage is required and inclusion of one or more of the following:

Recommended: Roadway Reconfiguration (RD), and/or

Recommended: Pedestrian Hybrid Beacon (PHB)

Optional, if Recommended is not appropriate: Advance yield markings and R1-5 signs (ADV) Optional, if Recommended is not appropriate: Rectangular Rapid Flashing Beacon (RRFB)

Tier 4

High Visibility Crosswalk with W11-2, S1-1 (School), or W11-15 (Trail) signage is required <u>and inclusion</u> of one or more of the following:

Recommended: Pedestrian Hybrid Beacon (PHB), and/or

Recommended: Roadway Reconfiguration (RD)

Optional, if Recommended is not appropriate: Review for Signal

Table 4: Recommendations for Considering Marked Crosswalks and Other Needed Pedestrian Improvements Across Unsignalized Approaches (Divided or One-Way Roads)

Table 4 includes reference to minimum and recommended countermeasures per Tier, and optional countermeasures that may be considered where the recommended is not appropriate to the context or site. Crossings located at Tier 3 or 4 locations require an engineering study to make final determination of countermeasures to be installed with the marked crosswalk.

						Re	oadway ADT	and Speed Li	mit				
	ration (# is total N of nes)	1,5	500 to 9,000 V	/PD	9,0	00 to 12,000	VPD	12,0	000 to 15,000	VPD	Mor	e than 15,000	VPD
Idi	les)	≤ 30 MPH	35 MPH	≥ 40 MPH	≤ 30 MPH	35 MPH	≥ 40 MPH	≤ 30 MPH	35 MPH	≥ 40 MPH	≤ 30 MPH	35 MPH	≥ 40 MPH
2 Lanes with raised median	$\downarrow \boxed{\uparrow}$	VE/TC	VE/RI	RRFB/RI	VE/TC	VE/RI	RRFB/RI	VE/RI	RRFB/RI	RRFB/RI	RRFB/RI	RRFB/RI	РНВ
2 Lanes One-Way	1	VE/ADV	ADV/RRFB	RD/RRFB	VE/ADV	RD/RRFB	RD/PHS	ADV/RRFB	RD/RRFB	RD/PHB	RD/RRFB	RD/RRFB	RD/PHB
4 Lanes (two-way street with median)		RD/RRFB	RD/RRFB	RD/PHB	RD/RRFB	RD/RRFB	RD/PHB	RD/RRFB	RD/RRFB	RD/PHB	RD/RRFB	RD/PHB	RD/PHB
3 Lanes One-Way	111	RD/RRF8	RD/RRFB	RD/PHB	RD/RRFB	RD/PHB	RD/PHB	RD/PHB	RD/PHB	RD/PHB	RD/PH8	RD/PHB	RD/PHB
6+ Lanes (two-way street with median)		RD/RRFB	RD/PHB	RD/PHB	RD/PHB	RDIPHB	RD/PHB	RD/PHB	RD/PHB	RD/PHB	RD/PHB	RD/PHB	RD/PHB
Tier 1		High Visi	ibility Cro	sswalk v	vith W11	-2, S1-1 (School),	or W11-1	5 (Trail)	ignage i	required	and and	

High Visibility Crosswalk with W11-2, S1-1 (School), or W11-15 (Trail) signage is required <u>and consideration</u> of the following:

Recommended: Visibility Enhancements (VE)

Optional, if Recommended is not appropriate: Refuge Island (RI)

Optional, if Recommended is not appropriate: Traffic Calming Measures (TC)

Optional, if Recommended is not appropriate: Advance yield markings and R1-5 signs (ADV)

Tier 2

High Visibility Crosswalk with W11-2, S1-1 (School), or W11-15 (Trail) signage is required <u>and</u> consideration of the following:

Recommended: Rectangular Rapid Flashing Beacon (RRFB)

Optional, if Recommended is not appropriate: Refuge Island (RI)

Optional, if Recommended is not appropriate: Advance yield markings and R1-5 signs (ADV)

Tier 3

High Visibility Crosswalk with W11-2, S1-1 (School), or W11-15 (Trail) signage is required <u>and inclusion</u> of one or more of the following:

Recommended: Roadway Reconfiguration (RD), and/or

Recommended: Pedestrian Hybrid Beacon (PHB)

Optional, if Recommended is not appropriate: Advance yield markings and R1-5 signs (ADV) not to be considered for 5 or 6 lane roads.

Optional, if Recommended is not appropriate: Rectangular Rapid Flashing Beacon (RRFB) with Refuge Island on 4 lane divded roads.

Tier 4

High Visibility Crosswalk with W11-2, S1-1 (School), or W11-15 (Trail) signage is required and inclusion of one or more of the following:

Recommended: Pedestrian Hybrid Beacon (PHB), and/or

Recommended: Roadway Reconfiguration (RD)

Optional, if Recommended is not appropriate: Review for Signal

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Step 4. Select Crosswalk Marking Pattern

Marked crosswalk patterns can be divided into two general categories: standard, transverse lines (two parallel lines) and high visibility crosswalks (HVCs). Standard, transverse lines crosswalks use the two parallel lines pattern. High-visibility crosswalks have bar-pairs or longitudinal lines. Permissible crosswalk marking patterns that may be used on VDOT-maintained roadways are shown Table 5.

According to an FHWA study², high-visibility crosswalks can have up to double the detection distance (for drivers approaching the crosswalk) compared to transverse or basic crosswalks - an 8 second increase in detection distance for a 30 mph approach. However, some high-visibility crosswalk marking materials can also become slick when wet, potentially resulting in a loss of traction for vehicles (particularly motorcyclists and bicyclists) in the travel lanes as well as for pedestrians crossing the crosswalk. High-visibility crosswalks can lose some of their enhanced effectiveness if they become worn by vehicle traffic. Consider long term maintenance when selecting crosswalk marking patterns.

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A high-visibility crosswalk pattern shall be installed at all unsignalized crossings, with the exception of STOP controlled approaches. Standard, transverse lines (two parallel lines) crosswalks should be installed for STOP-controlled approaches, except where engineering judgment determines the need for high-visibility crosswalks.

Crosswalk markings shall be the same width as the pedestrian facility on either side of the roadway or at least six feet wide (per MUTCD Section 3B.18 Crosswalk Markings) Wider crosswalks than described above should be provided at locations with heavy pedestrian volumes during peak periods, to avoid creating situations where pedestrians are "crowded out" of the crosswalk.

² Fitzpatrick, K., et al. Crosswalk Marking Field Visibility Study (FHWA: 2010), http://www.fhwa.dot.gov/publications/research/safety/pedbike/10067/10067.pdf

Table 5 - Permissible Crosswalk Types on VDOT-maintained Roadways

	Class	Design details	Sketch
Туре		Design details	
Transverse Lines (two parallel lines)	Standard	 The transverse lines shall be between 6" and 12" in width. Typically, VDOT uses 6" width, however 8", 10", or 12" widths can be used to increase the visibility of the lines. 	TRANSVERSE LINES SOLID WHITE LINE BETWEEN 6" AND 12" IN WIDTH CROSSWALK WIDTH (6" MIN.) AS SPECIFIED IN THE CONTRACT DOCUMENTS TRANSVERSE LINES SOLID WHITE LINE BETWEEN 6" AND 12" IN WIDTH 4' MIN. SPACE
Longitudinal Lines ("continental")	High- Visibility	 Longitudinal lines should be spaced to avoid the wheel paths of through vehicles. 	CROSSWALK WIDTH (6' MIN.) AS SPECIFIED IN THE CONTRACT DOCUMENTS
Bar Pairs	High- Visibility	 Identical to Longitudinal Lines crosswalk, but uses pairs of 8" lines with 8" gap (8/8/8 pattern) in lieu of a 24" longitudinal line. Spacing between the 8/8/8 bar pairs shall be the same as the requirements of PM-3 for spacing between Longitudinal Lines. The bar pairs should be spaced to avoid the wheel paths of through vehicles. 	CROSSWALK WIDTH (6' MIN.) AS SPECIFIED IN THE CONTRACT DOCUMENTS

Source: Standard Drawing PM-3, VDOT 2016 Road and Bridge Standards

Other high-visibility marking patterns, such as "ladder" or "zebra" markings, shall not be used except when necessary to match the pattern of other adjacent marked crosswalks. **The recommended marking pattern for high visibility crosswalks is the bar pair.**

Bar Pairs crosswalks have several advantages over Longitudinal Lines crosswalks:

- An FHWA study of the Bar Pairs pattern concluded that it behaves comparably with the Longitudinal Lines pattern in terms of driver recognition and behavior,
- Similar cost as Longitudinal Lines crosswalks (although installation is slightly more complicated, the Bar Pairs crosswalk uses less marking material),
- Easier for motorcyclist/bicyclist traffic to avoid traveling over the pavement marking material, which may be slippery when wet,
- Easier for pedestrians to avoid stepping directly on the pavement marking material, which may be slippery.

If an existing standard crosswalk is upgraded to a high-visibility crosswalk independent of a roadway resurfacing project, the transverse lines may be retained to eliminate the need for pavement marking eradication. The transverse lines should not be restored when the roadway is resurfaced.

1 2 3

Aesthetic Treatments Between Crosswalk Lines

project funds administered by VDOT.

Aesthetic treatments do not meet high visibility crosswalk marking requirements unless retro-reflective materials are used with appropriate contrast. Aesthetic treatments are not eligible for HSIP or other

Localities may request the use of aesthetic treatments, such as stamped concrete, brick pavers, or thermoplastic patterned inlays, between the crosswalk lines. Such requests will be evaluated as per the latest edition of L&D Instructional & Informational Memorandum IIM-LD-218. Such aesthetic treatments by themselves do not constitute a marked crosswalk; they shall be edged by Standard, transverse (two parallel lines) white lines to legally establish the marked crosswalk and also to provide visual contrast between the pavement and the aesthetic treatment.

As per <u>Section 3G.01 of the 2009 MUTCD</u>, aesthetic or colored pavement between crosswalk lines should not use colors or patterns that degrade the contrast of the white transverse crosswalk lines or that might be mistaken by road users as a traffic control application. In addition, as per <u>FHWA Official Interpretation 3(09)-24(I)</u>, aesthetic treatments must consist of muted earth-tone colors, and cannot have random/unsystematic elements, pictographs, or multiple colors.

Additional Considerations for Unsignalized Crosswalks

 Alternative intersections or interchange ramps, such as roundabouts and interchanges, have features that require additional consideration for pedestrian crossings. High visibility marked crosswalks shall be provided across all legs of a roundabout (both entrances and exits) where the location meets conditions described in Step 1 and 2 of this Memorandum. Note that neighborhood traffic circles that do not meet the design criteria for a modern roundabout (e.g. lack of splitter islands) are not required to include marked crosswalks. For information about interchanges with multiple merging and diverging ramps, refer to NCHRP Research Report 948 and VDOT Road Design Manual Appendix A(3) for specific guidance.

References and Terms

1 2 3

4

KEY TERMS

crosswalk - the portion of roadway designated for pedestrians to use in crossing the street, including both marked and unmarked (implied) crosswalks

5 6 7

high-visibility crosswalk: a crosswalk marking pattern such as longitudinal lines ("continental") or bar pairs

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pedestrian access route – a continuous and unobstructed path of travel provided for pedestrians with disabilities within or coinciding with a pedestrian circulation path.

11 12 13

pedestrian crossing countermeasure(s) – safety treatments applied at crosswalks to increase driver yielding, pedestrian crossing compliance, or pedestrian visibility. Visual examples are available at PEDSAFE (Pedestrian Safety Guide and Countermeasure Selection System)

15 16 17

14

pedestrian facility – routes or access areas available for pedestrian travel outside the vehicle travelway between road crossings, including sidewalks, curb ramps, and wide shoulders.

18 19 20

standard crosswalk – a crosswalk marking pattern that consist of (2) parallel lines that are typically 6" in width, but can use 8"-12" widths

21 22 23

unsignalized approach – a part or leg of an intersection (of two roadways or a roadway and pedestrian facility) that is not controlled by a traffic signal

24 25 26

uncontrolled approach – a part of leg of an intersection (of two roadways or a roadway and

pedestrian facility) that is not controlled by a regulatory sign (STOP or Yield) or traffic signal

27 28

uncontrolled crossing – a pedestrian crossing where the roadway approach is not controlled by a regulatory sign (STOP or Yield) or traffic signal

29 30 31

32

KEY REFERENCES

- 33 2009 MUTCD with Revisions
- 34 2011 Virginia Supplement to the MUTCD With Revisions
- 35 VDOT Road Design Manual (latest effective version)
- 36 2016 VDOT Road and Bridge Standards
- 37 Instructional & Informational Memorandum IIM-LD-218, Latest Revision
- 38 FHWA Guide for Improving Pedestrian Safety at Uncontrolled Crossing Locations
- 39 FHWA Crosswalk Marking Field Visibility Study
- 40 VDOT PSAP

41

From: Warfield, Justin (VDOT)

To: Moore, Patrick (VDOT); Frooman, Steven (VDOT); Proctor, Charles C. (VDOT); Thornton, A. Scott (VDOT)

Cc: Price, John P. (VDOT); John Cooley

Subject: RE: N. Madison Rd Crosswalk Study

Date: Monday, October 7, 2024 2:07:50 PM

Attachments: image004.png

image005.png image006.png

0015-068-000,1045m5 005.tif 0015-068-000,1045m5 002.tif

Patrick,

A few comments are below:

- The study states several times that the crosswalk will serve commercial business on the east side of Route 15, including physical therapy, furniture store, bank, restaurant, & car dealership. However, the east side is limited to a short dead end crosswalk serving only the car dealership, which does not connect to the sidewalks further north or south. Should the proposed crosswalk be moved south to serve these other businesses? Or is it intended primarily to serve the car dealership? Do the sidewalk gaps on the east side along the car dealership property need to be constructed along with this crosswalk project? If this project is being initiated by the dealership, has the possibility been discussed of them constructing a continuous sidewalk along their frontage?
- RRFBs must be installed on the left and right sides of the roadway (2 assemblies) in each direction.
- Unless there is additional R/W beyond the sidewalk (which appears unlikely) sign easement (or R/W) will also be needed to install the advance W11-2/W16-9P signs.
- It may be difficult to locate a curb ramp on the west side that does not block the walkways to the existing building.
- Other issues with the proposed crosswalk location will need to be evaluated in more detail before proceeding toward construction: utility manhole in the east ramp, gutter pan slope transition, etc.
- I've attached what might be the most recent roadway plans (from the 40s). It looks like there may be some excess roadway width in the current cross section. Has a sidewalk bump-out been considered?



Justin Warfield, P.E.

District Location & Design Engineer Culpeper District Virginia Department of Transportation 540-829-7599

iustin.warfield@VDOT.Virginia.gov

From: Moore, Patrick (VDOT) < Patrick. Moore@vdot.virginia.gov>

Sent: Friday, October 4, 2024 1:27 PM

To: Frooman, Steven (VDOT) <Steven.Frooman@vdot.virginia.gov>; Proctor, Charles C. (VDOT) <Charles.Proctor@VDOT.Virginia.gov>; Thornton, A. Scott (VDOT) <Scott.Thornton@vdot.virginia.gov>; Warfield, Justin (VDOT) <Justin.Warfield@vdot.virginia.gov>

Cc: Price, John P. (VDOT) < John. Price@VDOT. Virginia.gov>; John Cooley

<townplanner@townoforangeva.gov>

Subject: FW: N. Madison Rd Crosswalk Study

Good afternoon Gentlemen,

I'm forwarding a request from the Town of Orange for VDOT review of a crosswalk study on N. Madison (Route 15) in the Town of Orange. Orange requests our feedback on this study. If appropriate and possible, would you please return comments by October 21?

Thank you,



Patrick Moore

Local Program Manager / Culpeper District Virginia Department of Transportation 804-314-5954

Patrick.Moore@VDOT.Virginia.gov

From: John Cooley <townplanner@townoforangeva.gov>

Sent: Wednesday, October 2, 2024 9:37 AM

To: Moore, Patrick (VDOT) < Patrick. Moore@vdot.virginia.gov>

Subject: FW: N. Madison Rd Crosswalk Study

Patrick,

Please see the attached Mid-Block Pedestrian Crossing Study for the area on N Madison Road located between W Nelson Street and Newton Street. Would you please forward this to Traffic Engineering for their review and comments (if any). If you have any questions or need more information do not hesitate to contact me. Regards,



John G. Cooley AICP, CZA Office: (540) 672-6917

townplanner@townoforangeva.gov

This correspondence is intended to provide information only and does not constitute a decision or determination pursuant to Section 15.2-2311 of the Code of Virginia.

From: Katie Flood <kflood@rdacivil.com> **Sent:** Monday, September 30, 2024 2:28 PM

To: John Cooley <townplanner@townoforangeva.gov> **Cc:** William Wentzien <wwentzien@rdacivil.com>

Subject: N. Madison Rd Crosswalk Study

John,

See attached for the crosswalk study for N. Madison Rd.

Let me know if you have any questions.

Thanks.

Katie

Katie Flood, PE

Engineer II

D: (703)368-1886

E: kflood@rdacivil.com | W: www.rdacivil.com

Manassas (HQ) | Manassas (Satellite) | Fredericksburg | Richmond | Virginia Beach | Waynesboro



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To: John Cooley, AICP, CZA (Town of Orange) **From:** William Wentzien, PE, PTOE (RDA)

Date: 11/7/2024

Subject: Madison Road Crosswalk Alternatives

Introduction

The purpose of this memo is to present two alternatives for a crosswalk on Madison Rd, south of the Madison Rd & Nelson St/Woodmark St intersection. The purpose of the crosswalk is to provide pedestrian access from the employee parking area on the west side of Madison Rd to the Auto Sales and Body Shop on the east side of Madison Rd. A separate crosswalk analysis document was completed to determine acceptable countermeasures for the crossing based on the roadway configuration, existing AADT, and roadway speed. The evaluation determined Rectangular Rapid Flashing Beacons (RRFB), or a pedestrian refuge island would be acceptable for the crossing.

Location

The crosswalk location was selected to provide a direct route between the employee parking area on the west side of Madison Rd to the Auto Sales and Body Shop on the east side of Madison Rd.

Any mid-block crossing (which this is considered to be as it is not at an intersection) is required to be located at least 300 ft from any existing crosswalk. Since there is an existing crosswalk at the Madison Rd & Nelson St/Woodmark St intersection, the proposed crossing was placed to the south of the driveway on the west side of Madison Rd to meet that separation requirement. This location provides the most direct route from the employee parking area to the associated business, while also meeting that separation requirement.

Further, any proposed crossing requires sidewalk connectivity on each side. The western ramp is within the existing sidewalk system and in a location that is easily modified to accept the ADA required ramp, away from the retaining wall, while remaining adjacent to the entrance to the parking area. The eastern ramp is located within the stamp concrete area in front of the Auto Sales and Body Shop which form a pedestrian walking area and is easily modified to accept the ADA required ramp. Other locations on the east side of Madison road would require additional sidewalk infrastructure to be constructed with potential alterations to the existing entrances and paved areas to develop an actual sidewalk system as the asphalt pavement would not provide the required separations (defined pedestrian space) between pedestrians and parking lot/entrance.

This studied location has an existing overhead streetlight 80 feet to the north. Further south the nearest streetlight is 180 feet away.





CIVIL ENGINEERS • SURVEYORS

RRFB

The first alternative for the crossing is to install RRFBs on either side of the crossing. Since Madison Rd is an undivided roadway, this would require two RRFBs on each side, with one facing each direction of travel. The RRFB would be placed directly behind the curb ramps. The proposed crosswalk will be installed on top of an existing left turn arrow. Therefore, a new turn lane arrow will be installed within the two-way left-turn lane after the crossing.

Existing right of way was reviewed using Town of Orange GIS data. The right of way is currently directly behind the existing sidewalk on both sides of Madison Rd. Installation of RRFBs would require the purchase of approximately 155 SF on the western parcel and 174 SF on the eastern parcel. Additional right of way may also be required for advanced warning signs on each approach to the crossing. A graphic of the RRFB option can be found attached.

The estimated construction cost, found below, includes the installation of four RRFBs, demolition of the existing sidewalk, two curb ramps, curb and gutter, advanced warning signs, eradication of conflicting pavement markings, and installation of new pavement markings.

Pedestrian Refuge Island

The second alternative for the crossing is to install a pedestrian refuge island in the existing two way left turn lane on Madison Rd. The pedestrian refuge island option will require installing pedestrian crossing signs on the refuge island as well as on either side of the crossing. The proposed crosswalk will be installed on top of an existing left turn arrow. Therefore, a new turn lane arrow will be installed within the two-way left-turn lane after the crossing.

RRFBs are not required with the installation of the refuge island. Therefore, this option includes regular post mounted signs within the refuge island and on either side of the crossing.

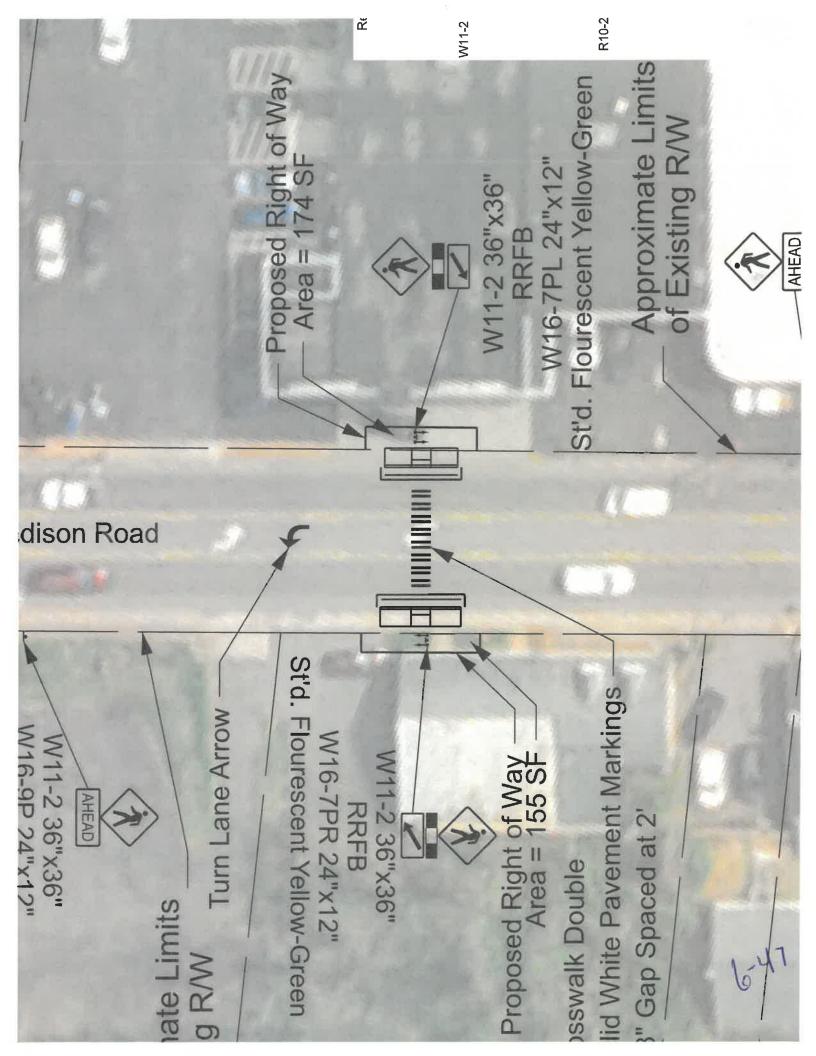
Similar to the RRFB option, additional right of way may be required for the advanced warning signs on each approach to the crossing, as well as the pedestrian crossing sign on the east side of Madison Rd. A graphic of the pedestrian refuge island option can be found attached.

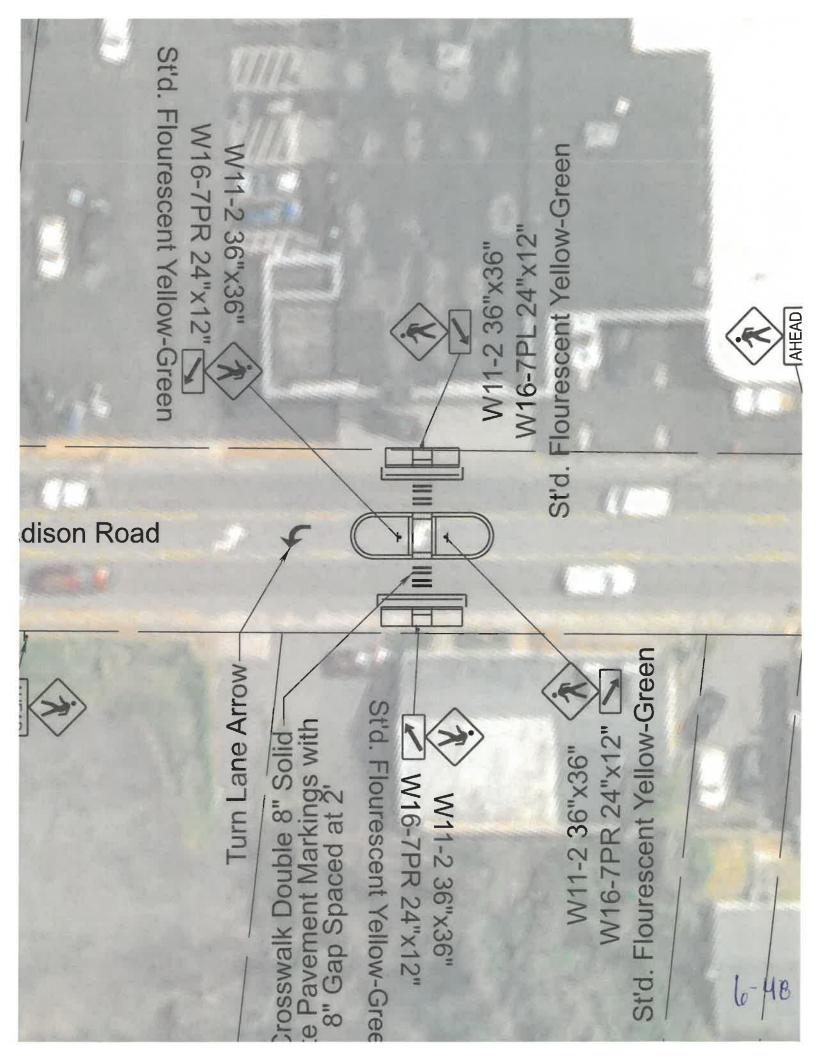
The estimated construction cost, found below, includes the installation of a refuge island in the existing two-way left-turn lane, demolition of the existing sidewalk, two curb ramps, curb and gutter, signing and the crosswalk, advanced warning signs, eradication of conflicting pavement markings, and installation of new pavement markings.

Cost Comparison

Costs estimates were developed for both options using the most recent VDOT averages. The following are the expected construction costs for each alternative. Costs do not include the purchase of right of way or easements.

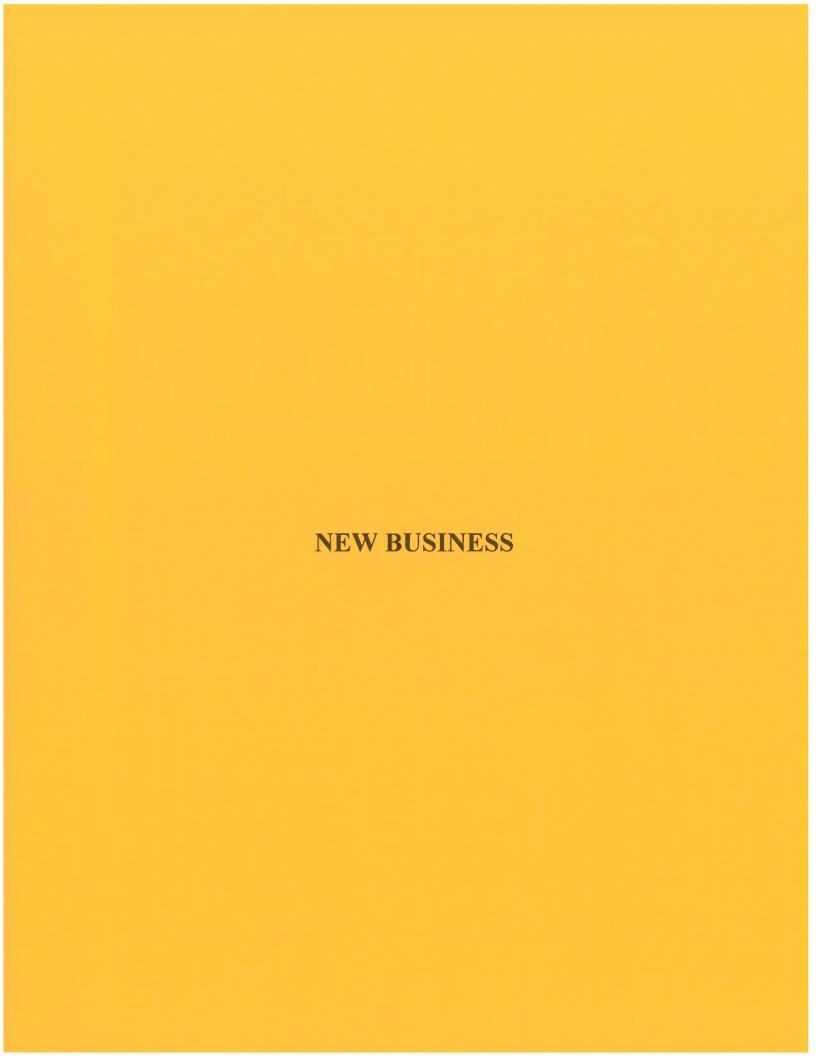
- RRFB \$45,958.25
- Refuge Island \$46,324.83





ESCRIPTION	UNIT	SPEC	EST. QUANTITY	STATEWIDE BID TAB QUERY	3 MONTH DISTRICT AVERAGES (CULPEPER) (S)	DISTRICT AVERAGES (CULPEPER) (\$\exists\$	2 YEAK DISTRICT AVERAGES (CULPEPER) (\$\\$5\$)	1 YEAR STATE WIDE AVERAGES (\$)	2 YEAR STATE WIDE AVERAGES (\$)	AVERAGE UNIT PRICE FROM HISTORICAL DATA (\$)	HIGHEF
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ARR. TY B CL II	EA	704	-			\$385.91	\$376.34	\$422.65	\$393.58	\$394.62	\$422
I MRKG	FIS.	512	51			\$14.79	\$11.40	\$7.65	\$8.05	\$10.47	\$14.

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T MRKG	SF	512	51			\$14.79	\$11.40	\$7.65	\$8.05	\$10.47	\$14.
IKG	LF	512	136			\$0.64	\$0.53	\$0.56	\$0.52	\$0.56	\$0.0





Town Council Package

NEW BUSINESS November 18, 2024

AGENDA ITEM: 9B

Consideration to cancel the January 6th Town Council Work Session meeting, and move the regular Monday, January 20th meeting to Tuesday, January 21st because the 20th falls on a Town Holiday, Martin Luther King, Jr. Day. (Town Manager)

SUMMARY:

- Staff is recommending that Monday, January 6th Town Council Work Session meeting be cancelled and the Monday, January 20th meeting be moved to Tuesday, January 21st because the 20th falls on a Town Holiday, Martin Luther King, Jr. Day.
- The 21st will be an organizational meeting where the Mayor and Vice-Mayor will be elected by Town Council along with Committee appointments.

MOTION:

"I move that Town Council cancel the Monday, January 6th Town Council work session meeting and move the Monday, January 20th meeting to Tuesday, January 21st at 7 p.m. due to the Monday Martin Luther King Jr. holiday."